### 2022 LEGISLATIVE UPDATE

DAVID S. DEE

#### 2022 Session – The Basics

January 11, 2022 – Start of the Regular Session

March 11, 2022 – Last Day of Regular Session

- Passing a budget is the Legislature's only job
  - \$105 to \$108 Billion for upcoming year

More than 3,000 bills filed

CS/HB 1241 Local Government Solid Waste and Recycling Collection Services

#### CS/HB 1241

(1 of 2)

- Prohibits local governments from collecting liquidated damages (LDs) from haulers for missed collections during an emergency if:
  - The miss is a direct result of the emergency
  - The service is provided within 36 hours
- HB 1241 does not apply to the collection of stormgenerated yard trash

#### CS/HB 1241

#### (2 of 2)

- HB 1241 applies to collection contracts executed or renewed after July 1, 2022
- Local governments must pay for delayed service, but are not required to pay for no service
- Originally limited LDs to 50% of the amount paid by the resident for daily collection service (i.e., less than \$1/day/missed household).

HB 6063 – SB 320 Preemption of Recyclable and Polystyrene Materials

#### HB 6063/SB 320

- Under Section 403.7033, F.S., FDEP and local governments cannot regulate the use, disposal, or tax of disposable plastic bags until the Legislature approves.
- Section 500.90, F.S., states that the use or sale of polystyrene products is preempted by FDEP.
- HB 6063/SB 320 would allow local governments to regulate plastic bags and polystyrene products.

HB 935/SB 1156 Comprehensive Waste Reduction and Recycling Plan

#### HB 935/SB 1156

(1 of 2)

- FDEP must develop a comprehensive waste reduction and recycling plan by July 1, 2023.
- FDEP shall convene a Technical Assistance
   Group to help develop the plan
- FDEP must provide a report and recommendations to the Legislature

#### HB 935/SB 1156

(2 of 2)

- The FDEP's comprehensive plan must
  - Identify recycling goals based on sustainable materials management and waste diversion
  - Provide for recycling education and outreach
  - Provide assistance to local government recycling programs, potentially including grants
  - Promote the development of markets for recyclable materials

HB 1419/SB 1764 Municipal Solid Waste-to-Energy Program

#### HB 1419/SB 1764

#### (1 of 3)

- Creates the Municipal Solid Waste-to-Energy Program within the Florida Department of Agriculture and Consumer Services (DACS).
- Provides financial assistance grants and incentive grants for WTE facilities
- Promotes the production of energy from WTE facilities and the reduction of MSW disposal in landfills.

#### HB 1419/SB 1764

#### (2 of 3)

- Provides financial assistance (≤ 2 cents per kilowatt-hour) to existing WTE facilities that no longer receive capacity payments from IOUs.
- Provides incentive grants for planning and designing new, upgraded, or expanded WTE facilities.
  - Applicants must provide matching funds
  - Proposed projects must be cost effective, permittable, and implementable.

#### HB 1419/SB 1764

#### (3 of 3)

- Requires FDACS to adopt rules implementing the new financial programs.
- Appropriates \$100 million in recurring funds for 2022-23.
- Funds must be used for financial assistance grants, before providing incentive grants.

HB 1475/SB 1418 Cleanup Target Levels for Perfluoralkyl and Polyfluoroalkyl

#### HB 1475 / SB 1418 (1 of 2)

- Requires DEP to adopt rules establishing Cleanup Target Levels for PFAS in soils and groundwater.
- The FDEP rules shall not take effect until ratified by the Legislature.
- Until the FDEP rules are ratified, a person may not be subject to any administrative or judicial action by local or state entities to compel site rehabilitation or to require payment for rehabilitation.

#### HB 1475 / SB 1418

(2 of 2)

 The Office of Program Policy Analysis and Government Accountability (OPPAGA) shall study programs in other states concerning the cleanup of soil and groundwater contamination.

 OPPAGA shall submit a report to the Governor and Legislature by January 1, 2023.

### HB 1151/SB 7012 PFAS Task Force

#### HB 1151/SB 7012

- Creates a PFAS Task Force in FDEP.
- The Task Force shall develop recommendations for regulatory standards for PFAS in drinking water, groundwater, and soil.
- The Task Force shall include a SWANA representative.
- The Task Force shall submit annual reports to the Governor and Legislature each year on October 1, beginning in 2023.
- The law creating the Task Force will sunset on July 1, 2026.

## HB 463/SB 380 Greenhouse Gas Emissions

#### HB 463/SB 380

- Prohibits any state agency from adopting or enforcing a state or regional program to regulate greenhouse gas emissions (GHGs) until the agency receives specific authorization from the Legislature.
  - DACS recently published notice of rulemaking to reduce GHGs

# HB 105/SB 224 Regulation of Smoking

#### HB 105/SB 224

 Authorizes cities and counties to restrict smoking within any public beaches or parks that they own.

Prohibits smoking in state parks.

Does not prohibit smoking cigars with no plastic tips

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### HB 403/SB 280 Suits Against Local Governments

#### HB 403/SB 280

#### (1 of 3)

- Before enacting a proposed ordinance, the local government must estimate the economic impact on businesses.
- The estimate must consider direct economic impacts, direct compliance costs, new charges and fees, estimated revenues, and the number of businesses that will be impacted.

#### HB 403/SB 280

#### (2 of 3)

- The new requirements do not apply to local ordinances enacted to implement growth management laws, federal or state laws, or a contract.
- Does not apply to emergency ordinances.
- A local government must suspend enforcement of the ordinance if suit is filed within 90 days after the adoption of the ordinance.

#### HB 403/SB 280

#### (3 of 3)

- Authorizes courts to award attorneys' fees (up to \$50,000), costs, and damages to the prevailing party in lawsuits against local governments where an ordinance is arbitrary or unreasonable.
- Applies to ordinances adopted after October 1, 2022.

### HB 569/SB 620 Local Business Protection Act

#### HB 569/SB 620

#### (1 of 2)

- CS/SB 620 authorizes private for-profit businesses to sue local governments for business damages if an ordinance or charter provision reduced the business' profit by at least 15% and the business has been in existence for at least three years.
- CS/SB 620 does not apply to emergency ordinances, land development regulations, the Florida Building Code, the Florida Fire Prevention Code, and certain other matters.
- Before filing suit, the business must submit a written offer to settle and the local government must accept or reject the offer.

#### HB 569/SB 620

(2 of 2)

- Suit must be filed within one year after the effective date of the ordinance.
- Local governments can avoid liability by repealing, amending, or waiving the ordinance.
- CS/SB 620 applies to all local government ordinances and charter provisions enacted or amended after the effective date of this bill.

# HB 745/SB 1562 Brownfields to Bright Fields Act

#### HB 745/SB 1562

- FDEP and FDACS shall study brownfield sites and closed landfill sites to determine viable locations for redevelopment with solar photovoltaic facilities.
- FDEP and FDACS shall recommend local and state policy changes to facilitate the redevelopment of such sites.
- FDEP shall submit a report to the Governor and Legislature by August 1, 2023.

# HB 81/SB 366 State Renewable Energy Goals

#### HB 81/SB 366

#### (1 of 3)

- Revises the definition of "Biomass" and thereby limits the material that is considered renewable energy
  - Excludes landfill gas
  - Limits MSW to separated food and yard waste.
- By 2040, 100% of the electricity used in Florida must be generated from 100% renewable energy.

#### HB 81/SB 366

#### (2 of 3)

- By 2050, Florida shall have net zero carbon emissions.
- Requires FDACS (Office of Energy) to develop a statewide plan for accomplishing these goals.
- Establishes interim goals:
  - 50% renewable energy statewide by 2030
  - 40% reduction in carbon emissions by 2030.

#### HB 81/SB 366

#### (3 of 3)

- The statewide plan and recommended strategies must be submitted to the Governor and Legislature by January 1, 2024.
- Creates a Renewable Energy Workforce
  Development Advisory Committee, which shall
  identify employment opportunities in the
  renewable energy industry for environmental
  justice communities, minorities, and women.
- FDACS shall submit a report to the Senate and House by January 1, 2023.

## HB 741/SB 1024 Net Metering

#### HB 741/SB 1024

(1 of 2)

- Seeks the development of renewable energy resources "in a manner that is fair and equitable to all public utility customers."
- Provides for the "redesign" of net metering by the Public Service Commission.
- Finds that the growth of customer-owned and customer-leased renewable generation equipment "has resulted in increased crosssubsidization of the full cost of electric service onto the public utility's general body of ratepayers."

#### HB 741/SB 1024

#### (2 of 2)

- Customers who own or lease renewable generation equipment must pay the "full cost" of electric service.
- Energy delivered by a public utility shall be purchased at the applicable retail rate.
- Energy delivered by a customer-owned renewable generation shall be credited at the utility's avoided cost.

# SB 182 Retail Sales of Renewable Energy

#### SB 182

- Authorizes an owner of a commercial or industrial business to install a renewable energy device on property that the owner owns or leases.
- Authorizes the owner to sell the electricity to an adjacent commercial or industrial business.
- Provides that such sales of electricity are not retail sales and do not trigger regulation by the PSC.

## HB 985/SB 974 Sovereign Immunity

#### HB 985/SB 974

- Section 768.28, F.S., currently allows tort claims against the state and local governments up to \$200,000 per claim and \$300,000 per incident.
- CS/CS/SB 974 authorizes claims up to \$1 million per person and \$3 million per incident.
- Provides for annual CPI adjustments to these limits.

### HB 1177/SB 1110 Grease Waste

#### HB 1177/SB 1110

- Requires disposal of grease waste at certified facilities.
- Prohibits waste haulers from returning grease waste and gray water to grease interceptors and traps.
- Requires haulers to report and document their compliance with the new requirements.

## Determining the Status of Pending Legislation

## Determining the Status of Pending Legislation (1 of 2)

- Visit the websites for the Florida House and Florida
   Senate and use their "Tracking" systems.
- Florida League of Cities' website provides bill summaries, status reports, and a statement of the League's position.
- Florida Association of Counties also has an on-line bill tracking system and Policy Action Center.

## Determining the Status of Pending Legislation (2 of 2)

- Contact Rebecca O'Hara at the League of Cities and Jeff Scala at the Florida Association of Counties.
- Contact Molly Schweers in Lee County, Brittany Sullivan at the Southern Waste Information eXchange, and Willie Puz at the Solid Waste Authority of Palm Beach County.

#### Recent Bad Legislation

## 2020 – Contamination of Recyclable Material

- Section 403.706(22), F.S.
- All new contracts with haulers and MRFs/RMPFs must define Contaminated Recyclable Material and describe how it will be managed
- No lawsuits yet to interpret or apply it

#### 2021 Displacement of Haulers

Section 403.70605(3), F.S.

- Requires local government to pay displaced haulers an amount equal to 18 months of gross receipts
- Provides windfall profits to haulers
- Already being used to threaten local governments

#### Displacement of Haulers (2 of 2)

- Appears to apply if:
  - Local government wants to create an exclusive franchise system in a geographic area where there is an open market
  - Local government wants to expand an exclusive residential franchise to include commercial waste or construction/demolition debris
- Likely to freeze current market arrangements in place for foreseeable future

### Stay Tuned!