



State of Recycling in Florida: Understanding the Costs, Environmental Impacts, and Ways to Improve

July 25th, 2023

Florida Polytechnic University

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Cost of Recycling

- Collection
xxx \$/ton
- Processing
xxx \$/ton

Costs

- Commodity
xxx \$/ton
- No Landfill
xxx \$/ton

Savings

Cost of Recycling

- Collection
80 \$/ton
- Processing
90 \$/ton

Costs

- Commodity
100 \$/ton
- No Landfill
35 \$/ton

Savings

Where do we go from here?

- Improve markets
- Recycle more efficiently, less “trash”
- Alternative technologies and programs
- *Change recycling programs?*

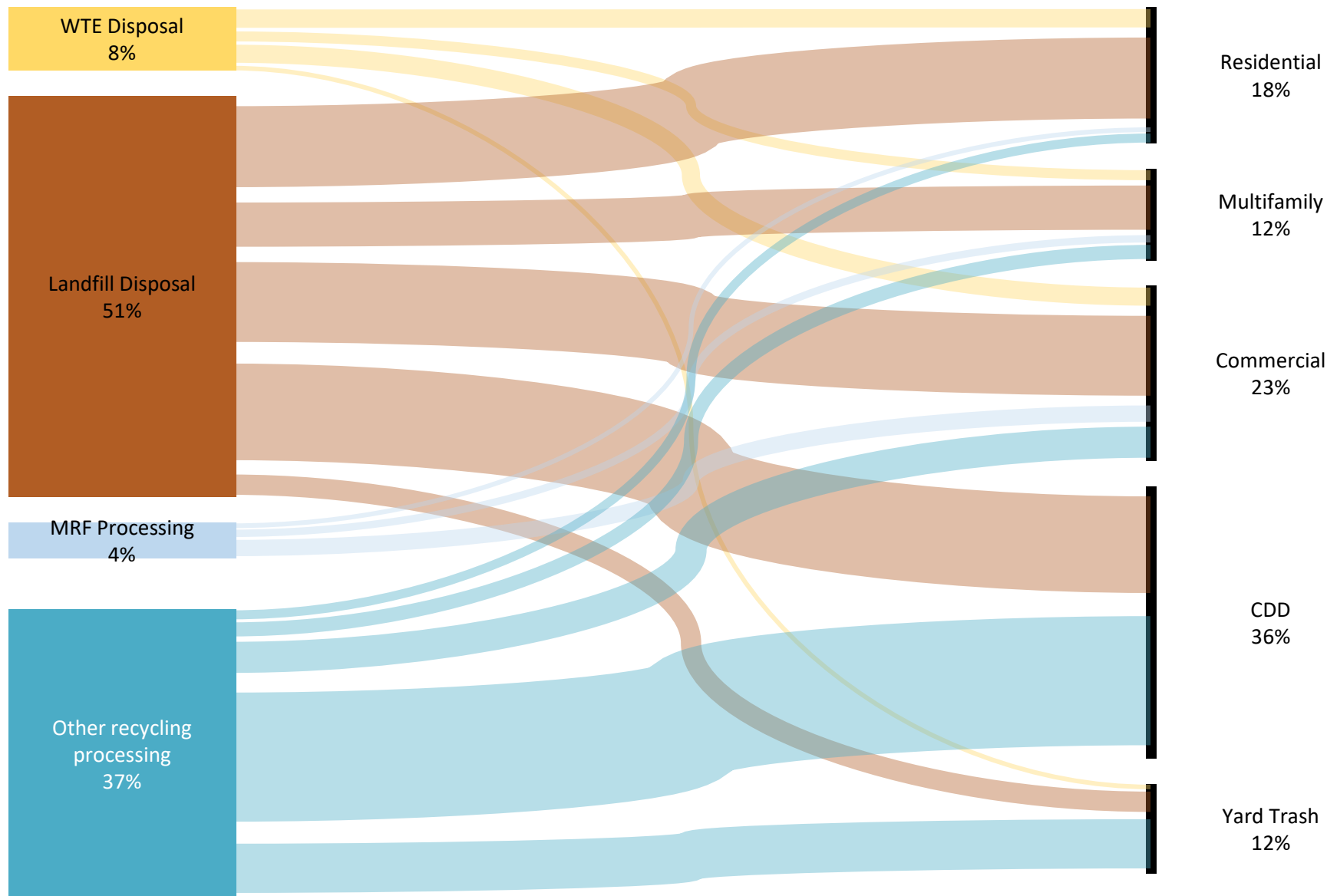
Project Objectives

- Compile county-specific waste management costs and recycling program data **to create a model that predicts a counties waste management cost portfolio.**
- Use existing waste LCA models to develop impact factors **(the GHG emissions per ton of a waste component managed a specific way) for the same categories of waste management types and waste components associated with the cost portfolio.**
- Use the model and portfolios to **estimate the cost and GHG emissions impact of various alternative recycling program scenarios.**

2021 Florida MSW Flows

49.9 Million Tons MSW Collected

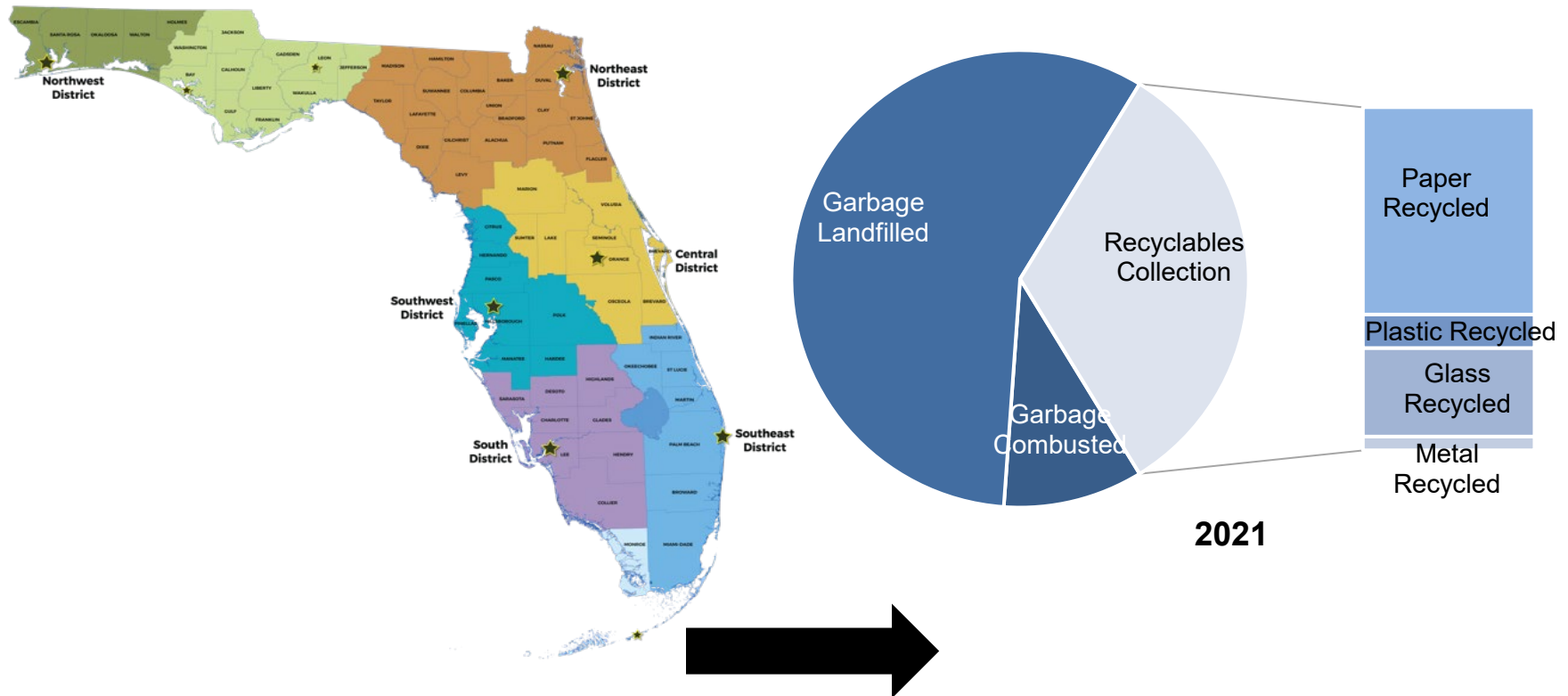
50.7 M Tons for 2022



Original source data: FDEP 2021 Florida Solid Waste Management Report

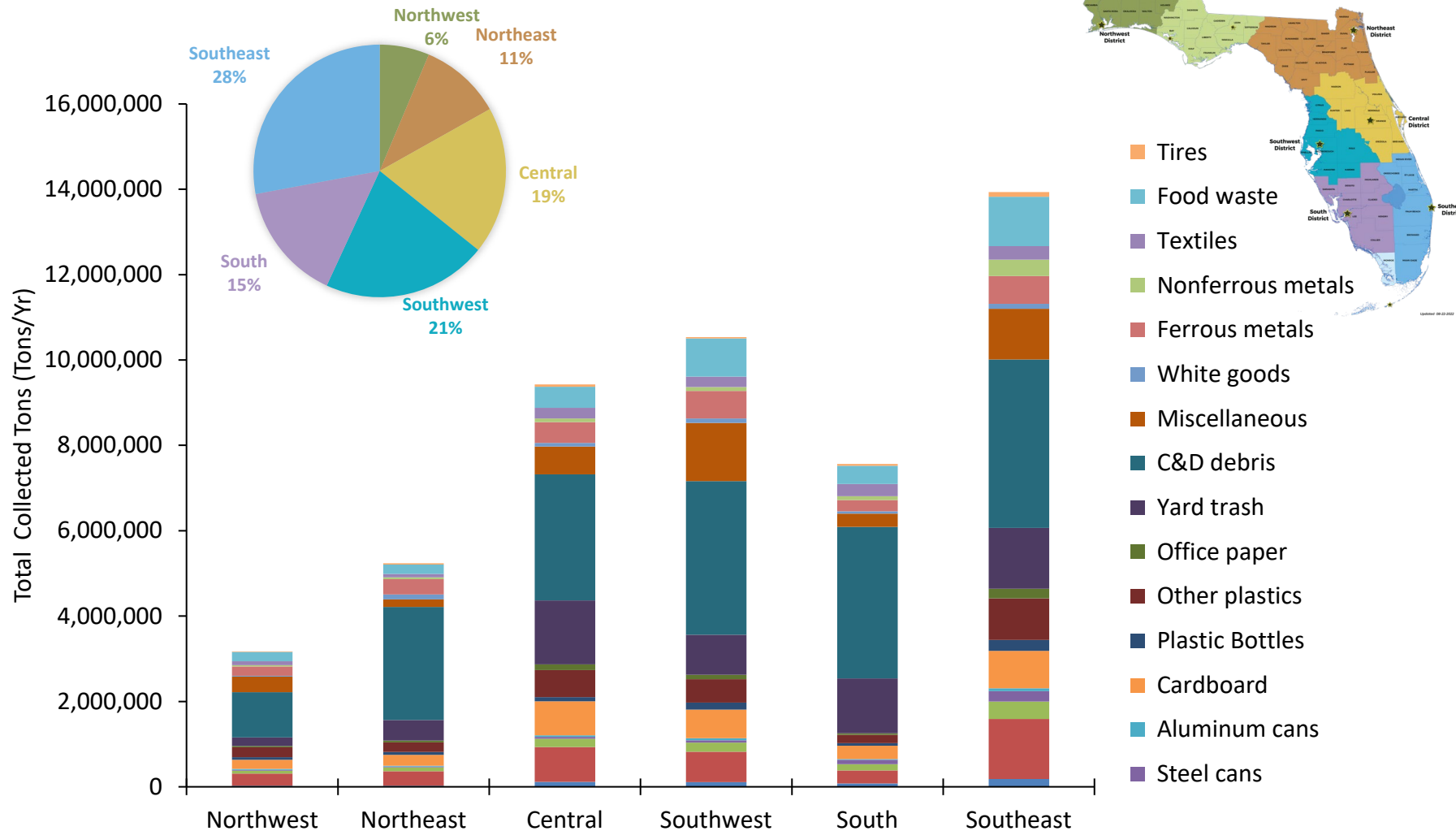


Regionalize MSW Flows



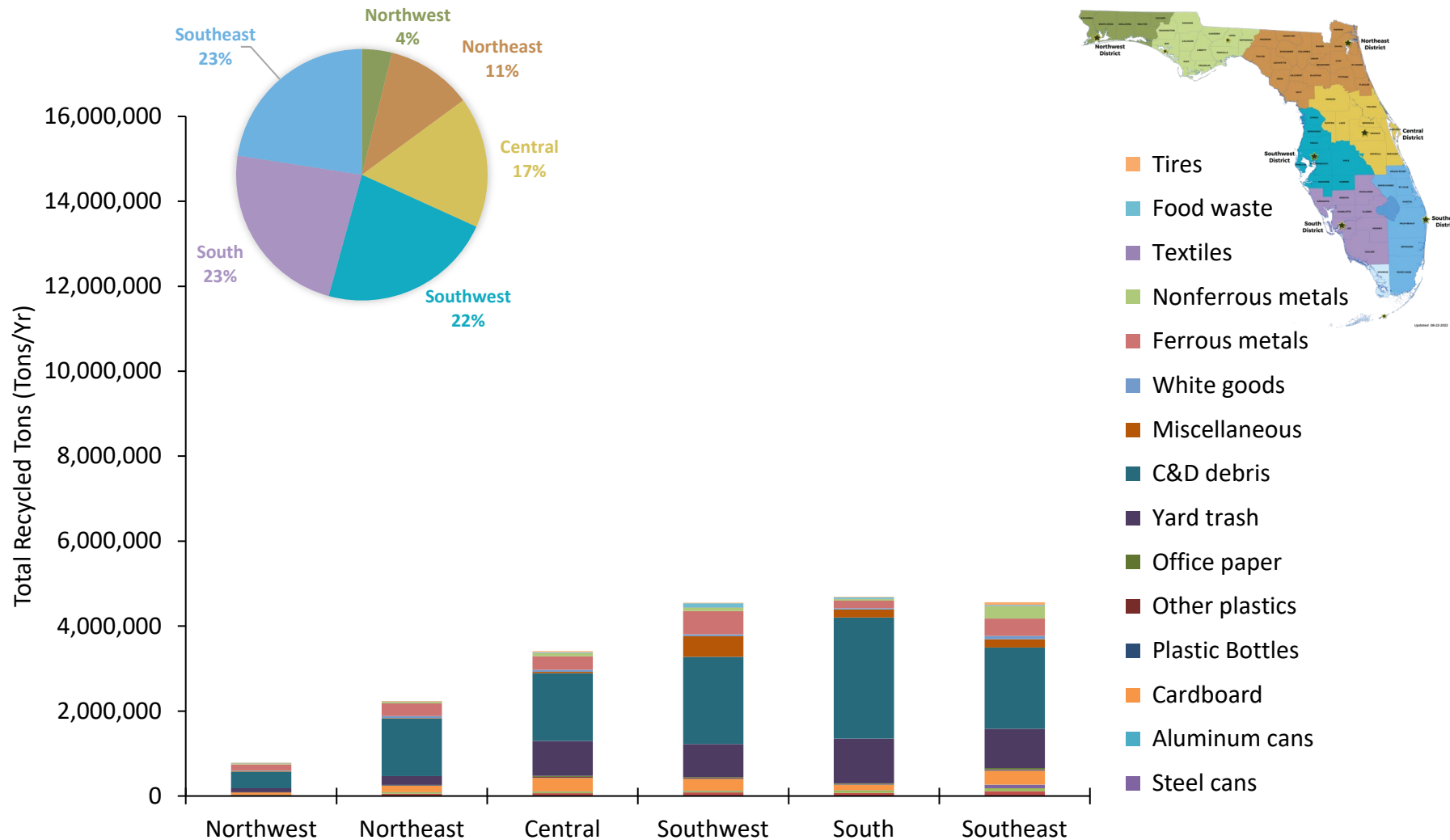


2021 Total MSW Collected per Region

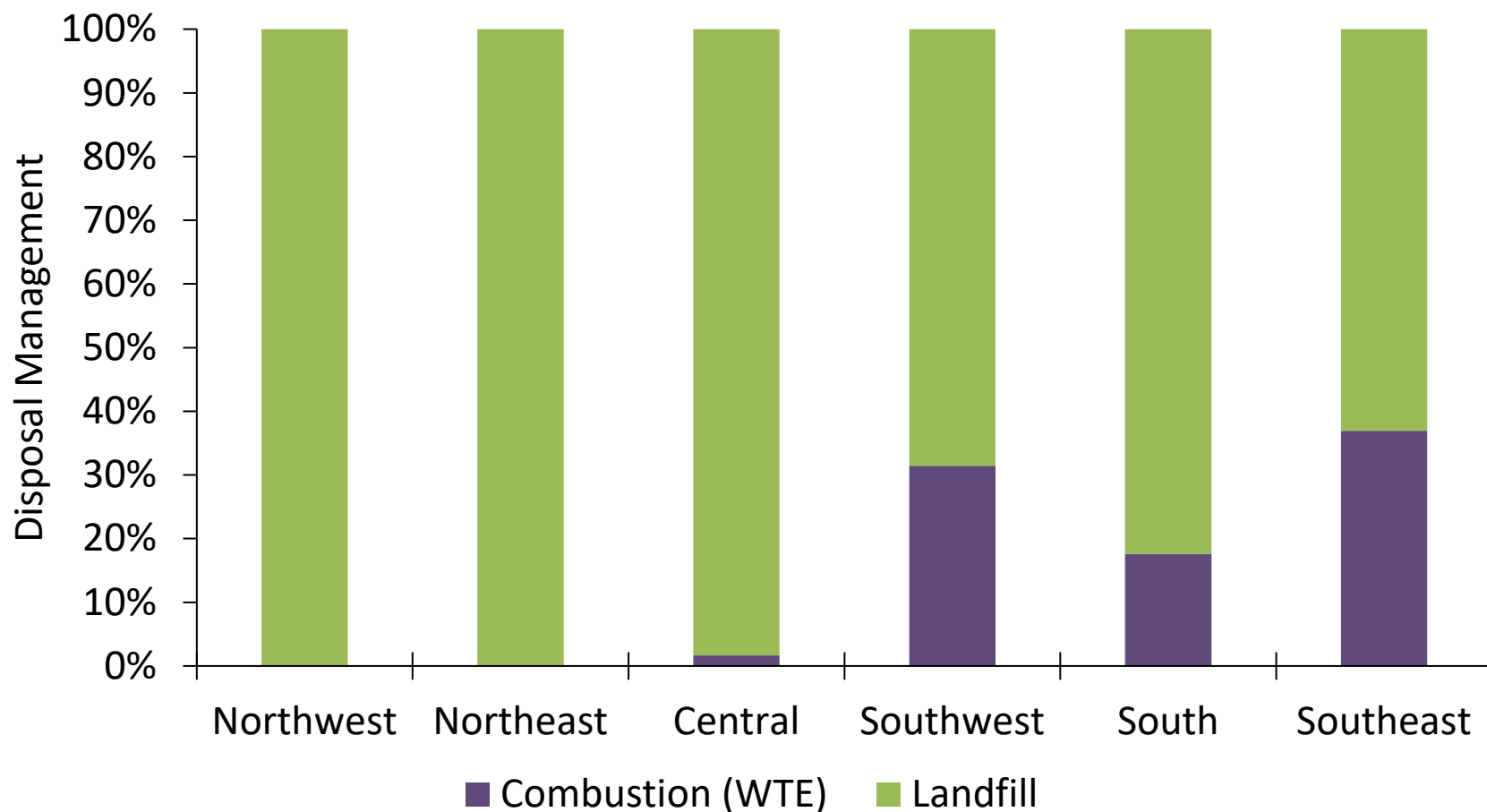




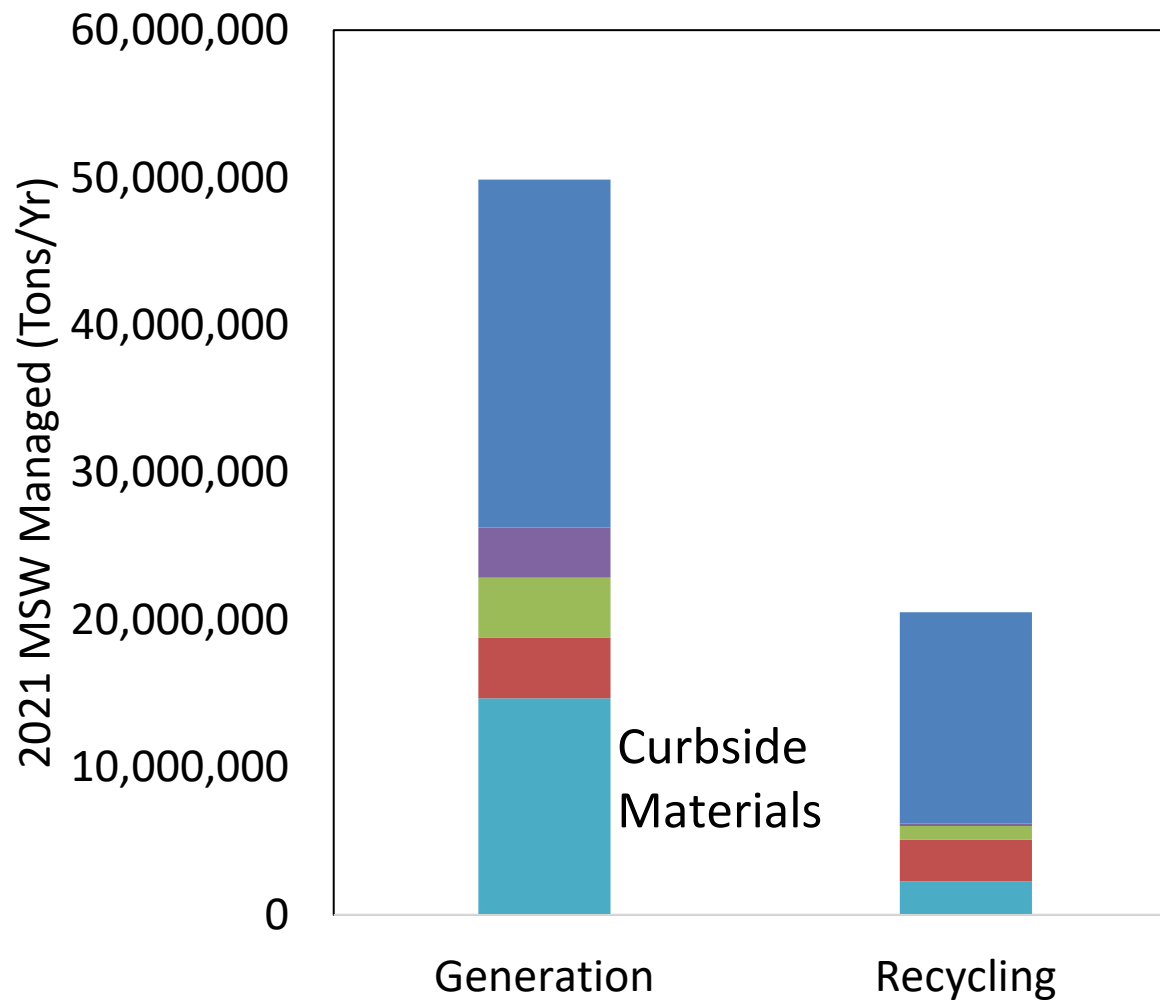
2021 Total Recyclables Collected per Region



Disposal Management per Region



Define Materials Scope of Project

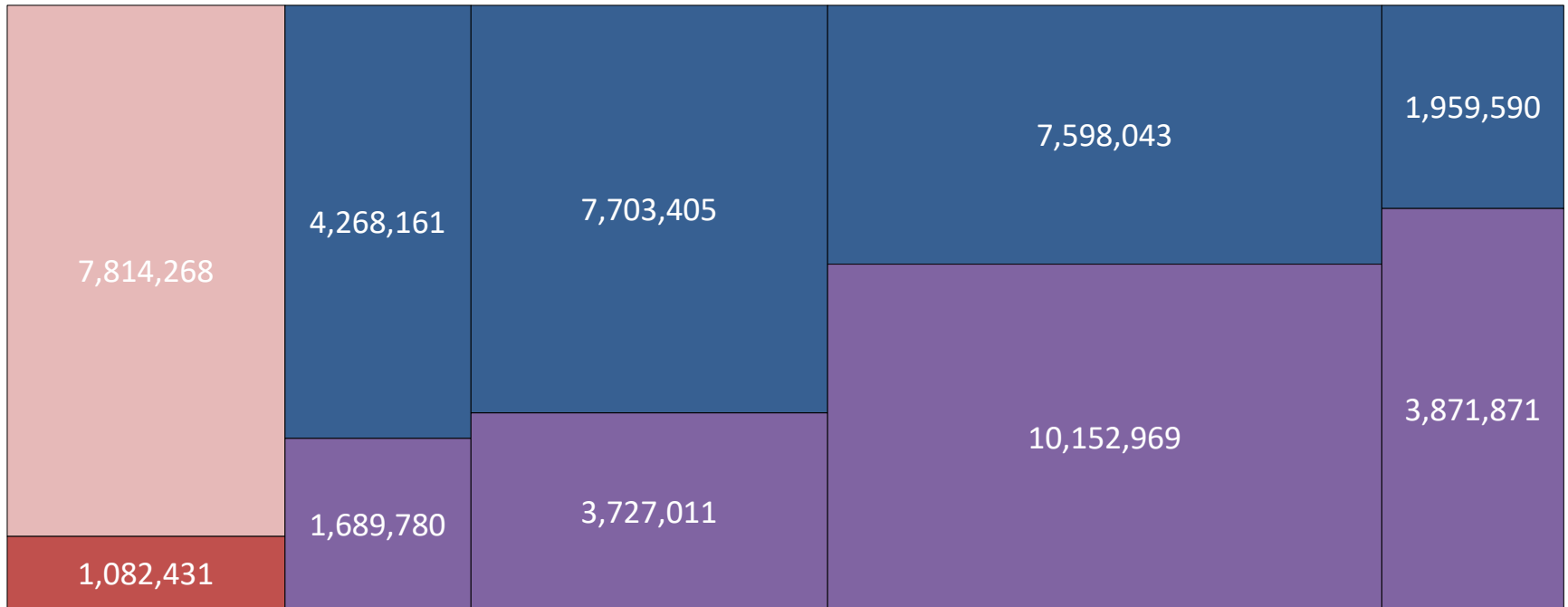


Source: FDEP

2021 Florida Recycling

- Garbage Collection : 29,343,467 Tons (59%)
- Recycling Collection : 20,524,062 Tons (41%)

Total = 49,867,529 Tons Collected

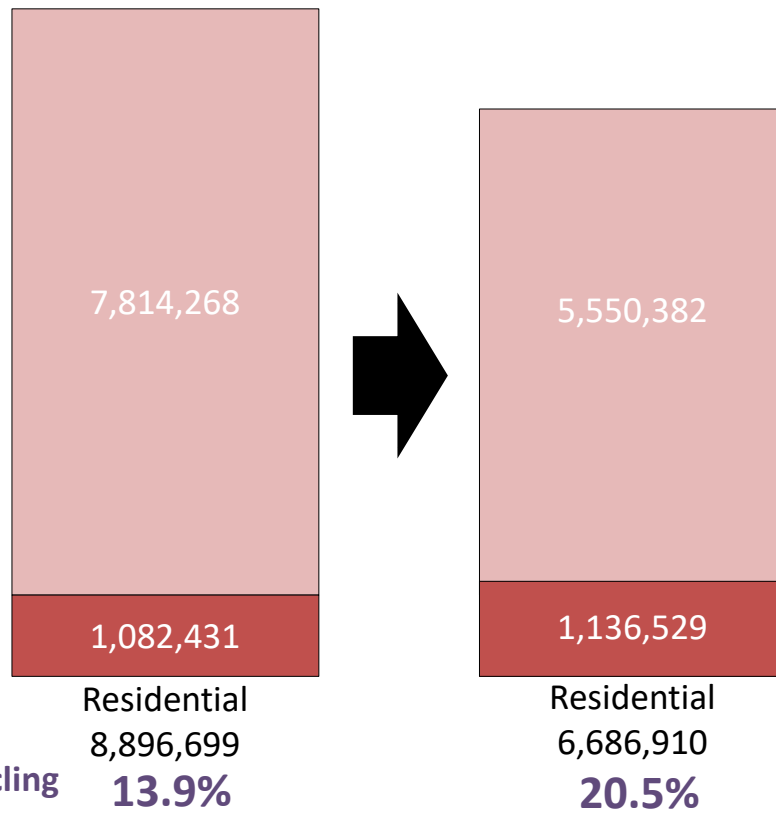


Residential	Multifamily	Commercial	C&D Debris	Yard Trash
8,896,699	5,957,941	11,430,416	17,751,012	5,831,461
13.9%	28.4%	32.6%	57.2%	66.4%

C&D Debris and YT are not included as part of these numbers



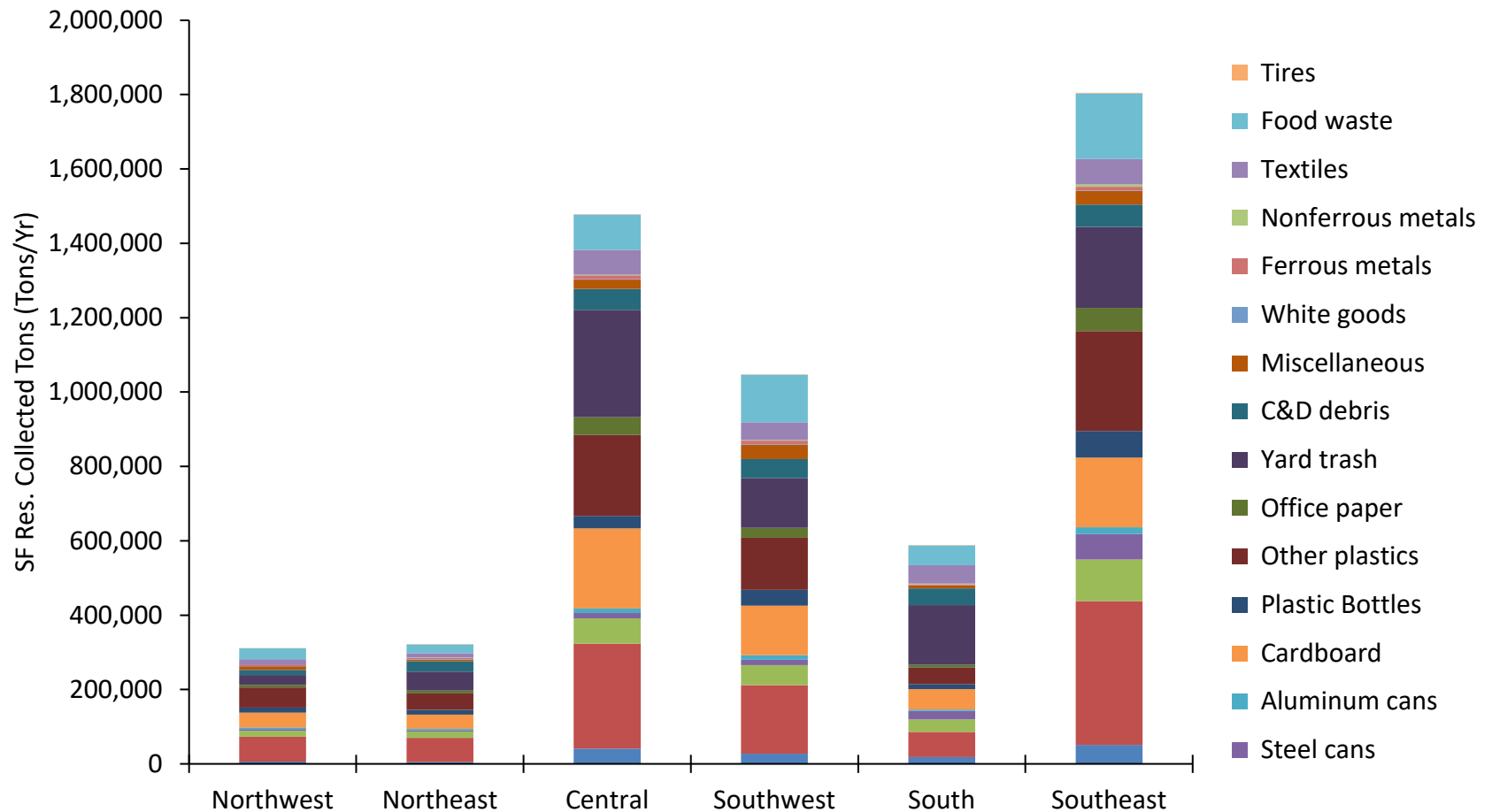
Refining SF Residential Mass Estimates Using FDEP Data



Material parameter	% Coming from Res.
Newspaper	90%
Other paper	90%
Glass	90%
Steel cans	90%
Aluminum cans	90%
Cardboard	70%
Plastic Bottles	90%
Other plastics	90%
Office paper	90%
Yard trash	50%
C&D debris	5%
Miscellaneous	5%
White goods	5%
Ferrous metals	5%
Nonferrous metals	5%
Textiles	70%
Food waste	50%
Tires	5%

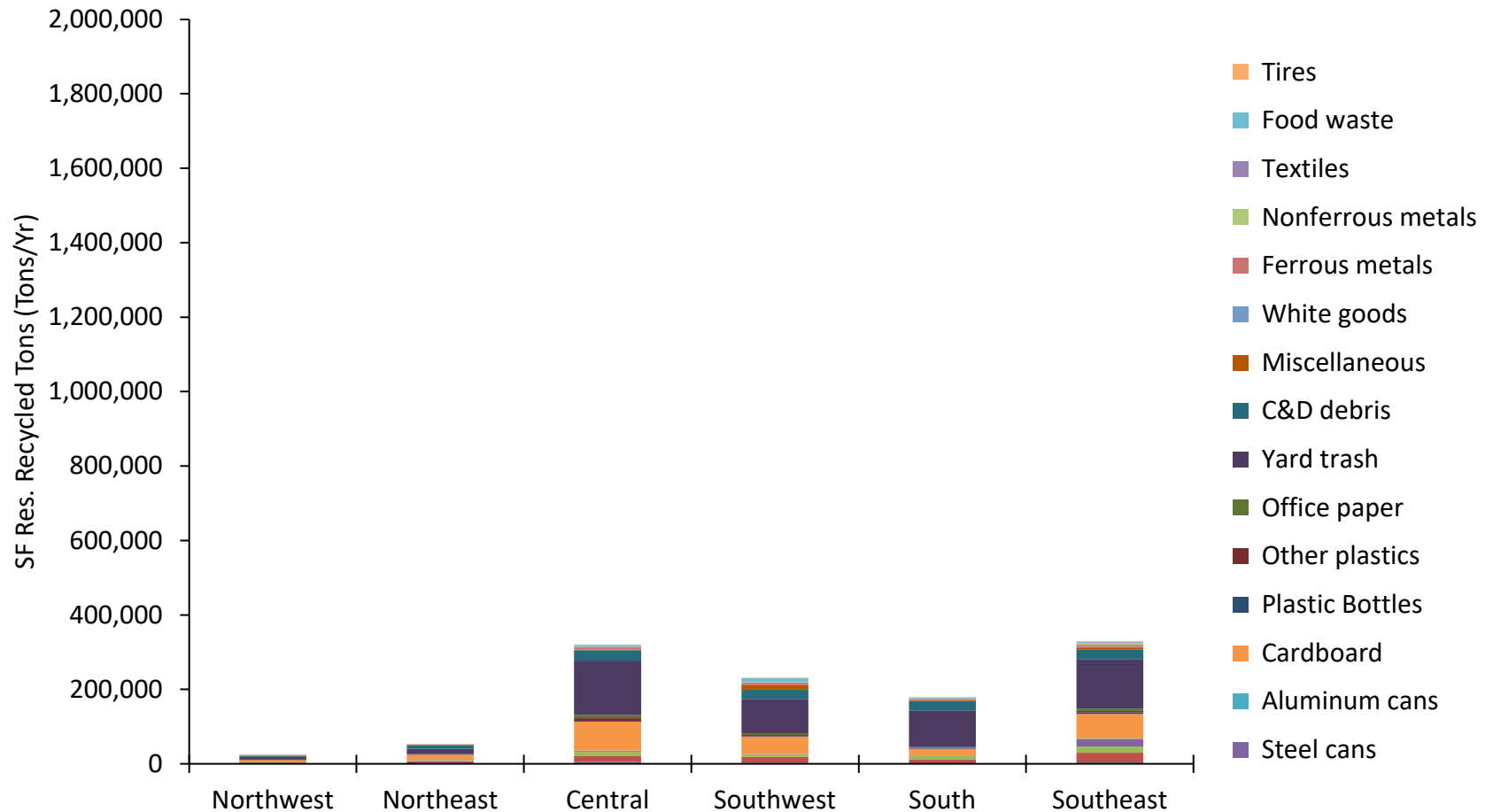


SF Res. Collected Tons per Region



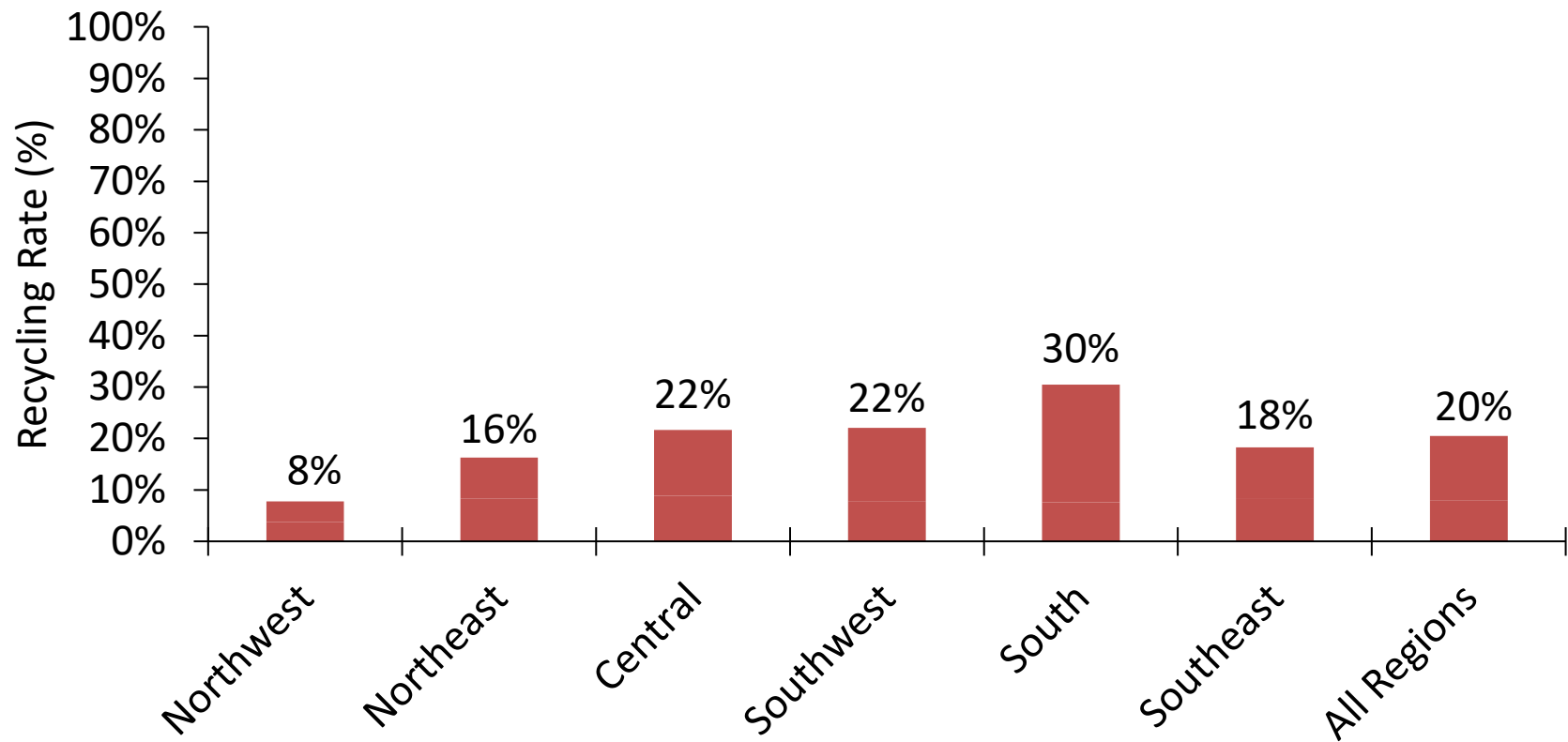


SF Res. Recycled Tons per Region



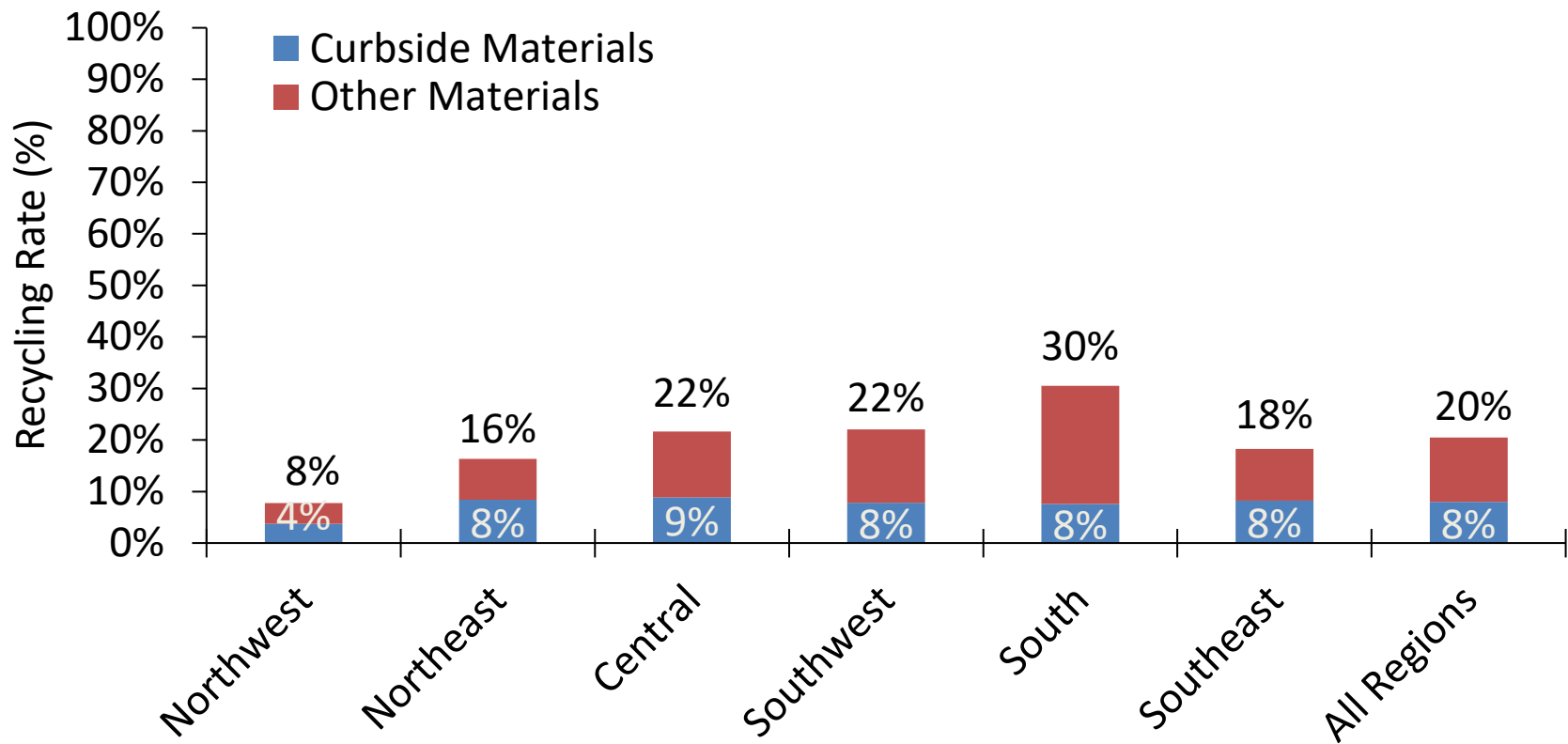


2021 Recycling Rates per Region



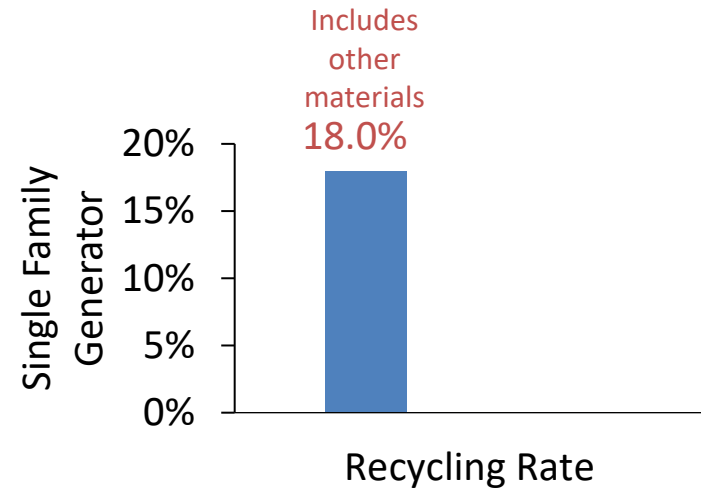
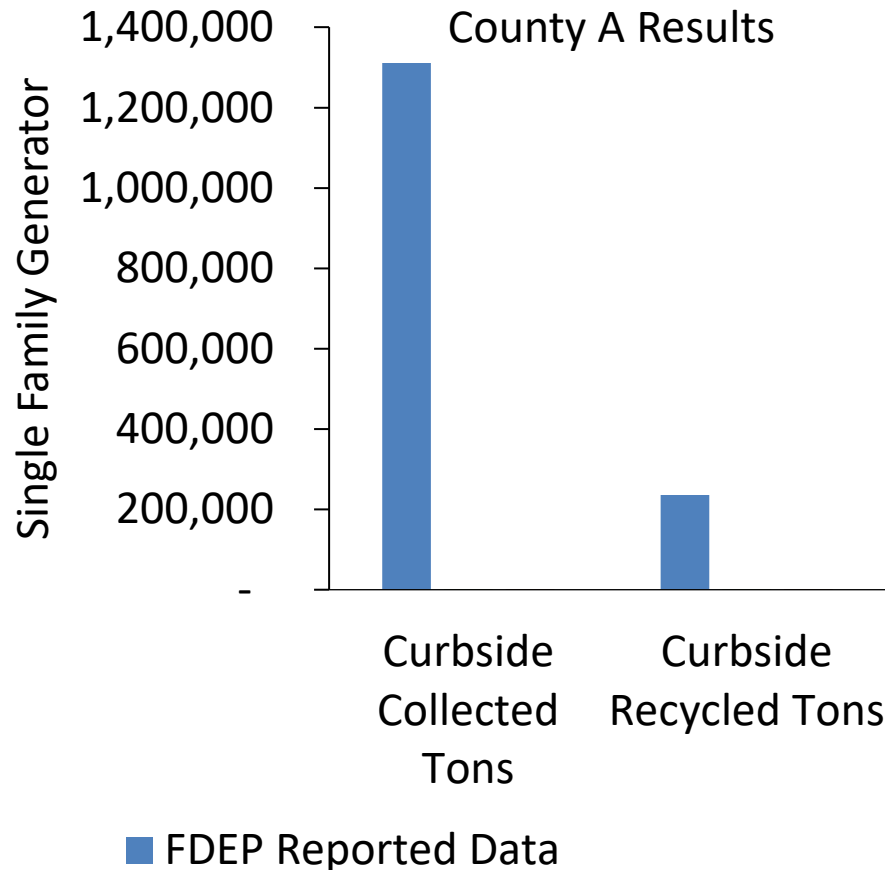


2021 Recycling Rates per Region





Data Quality Assessment

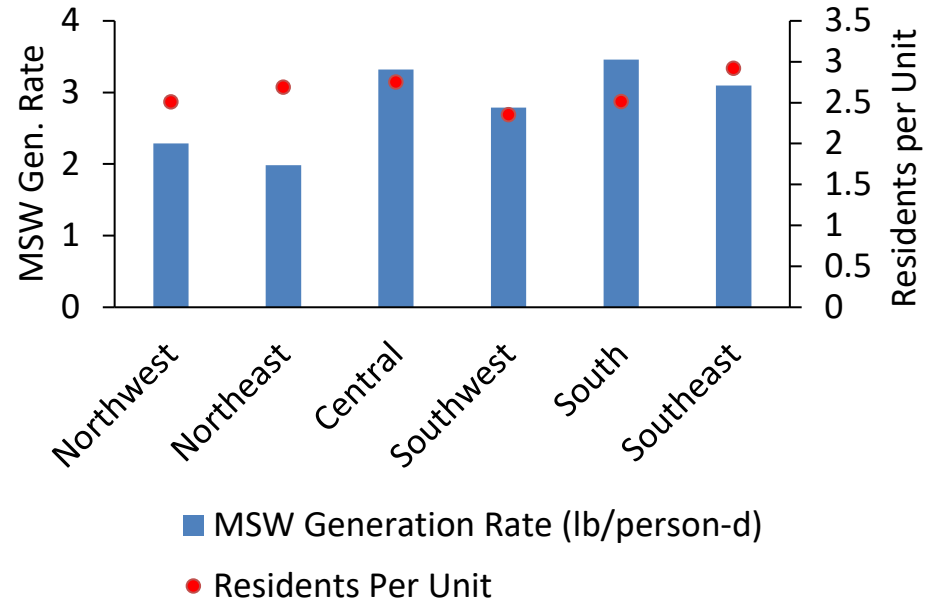
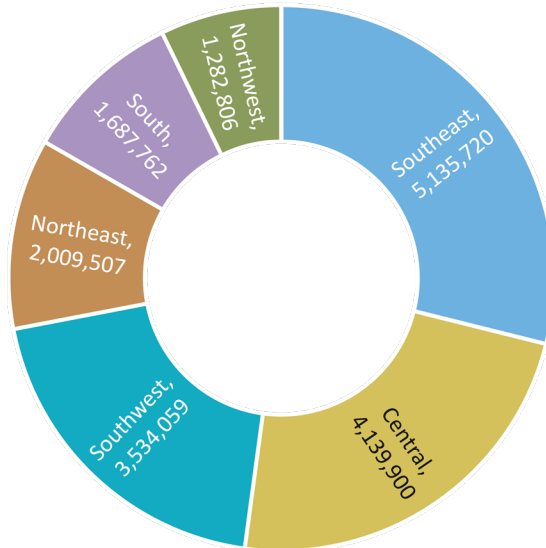


The FDEP reported data for SF includes all 18 material categories which clouds the true curbside recycling rate

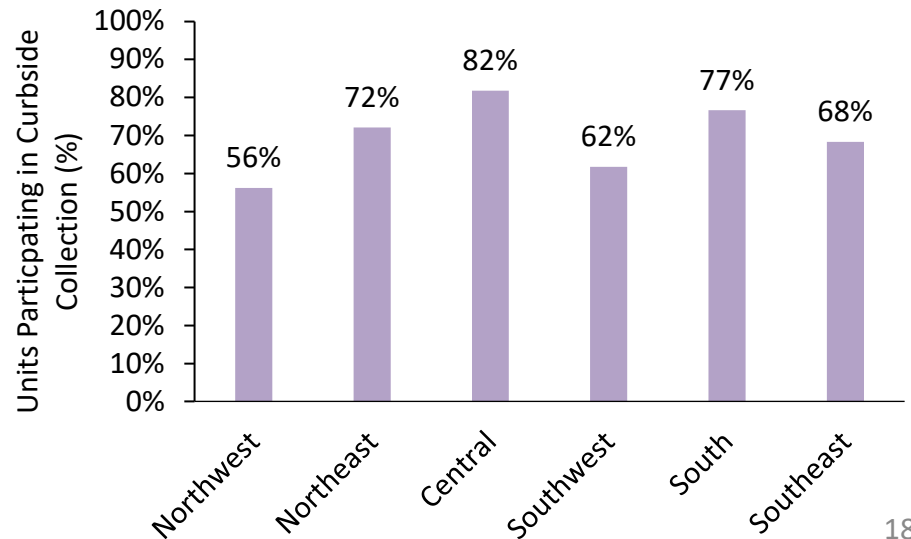
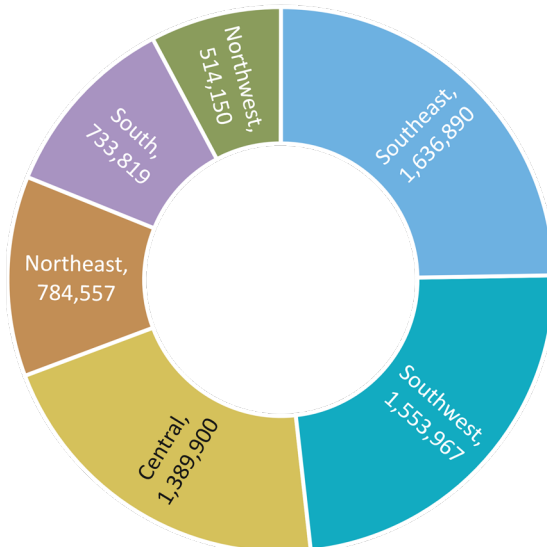
Note:

- County provided data on total collected recyclables and average contamination rate
- FDEP recycled data is actual amounts sent for remanufacture

Total Single-Family population



Total Residential Single-Family Units

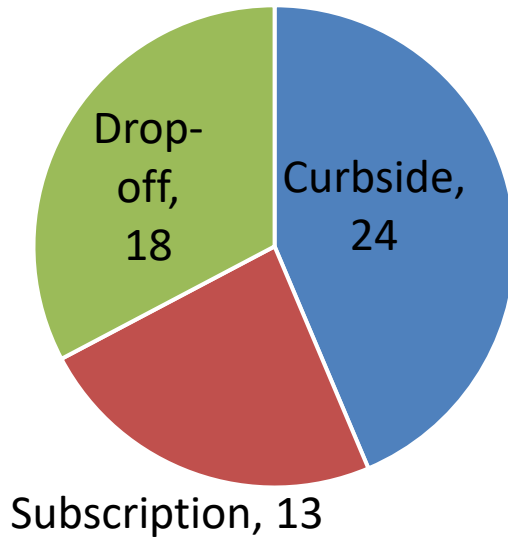




County Recycling Program Statistics

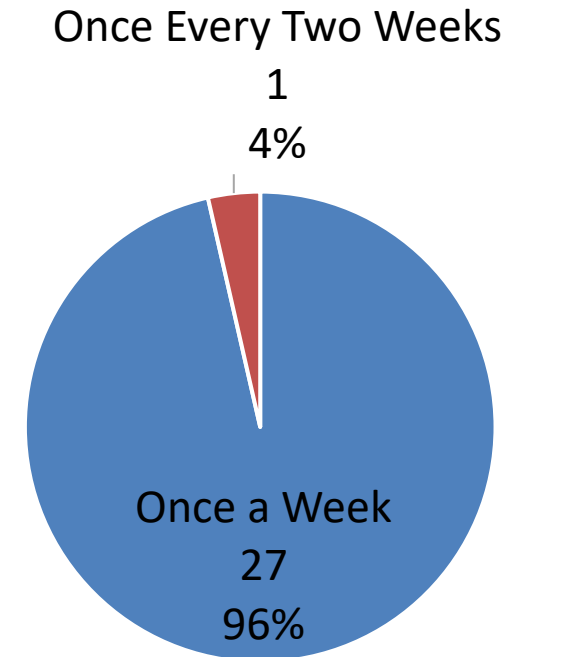
Collected details on the 67 Florida recycling programs

Recycling Program Types



Curbside Availability

Sample Size of 55

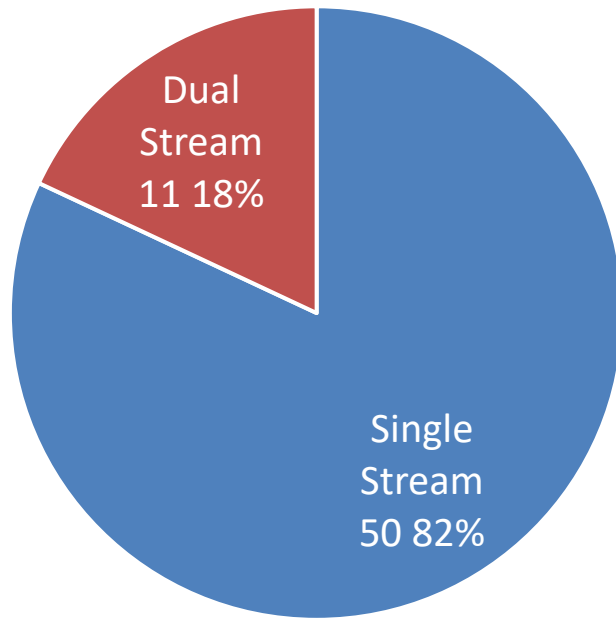


Frequency of Collection

Sample Size of 28



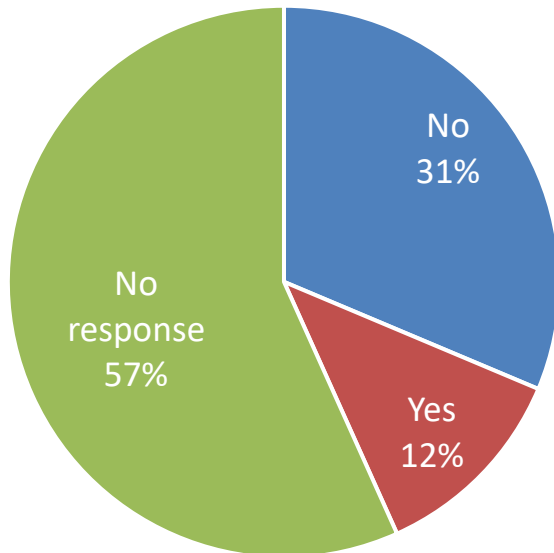
Material Accepted



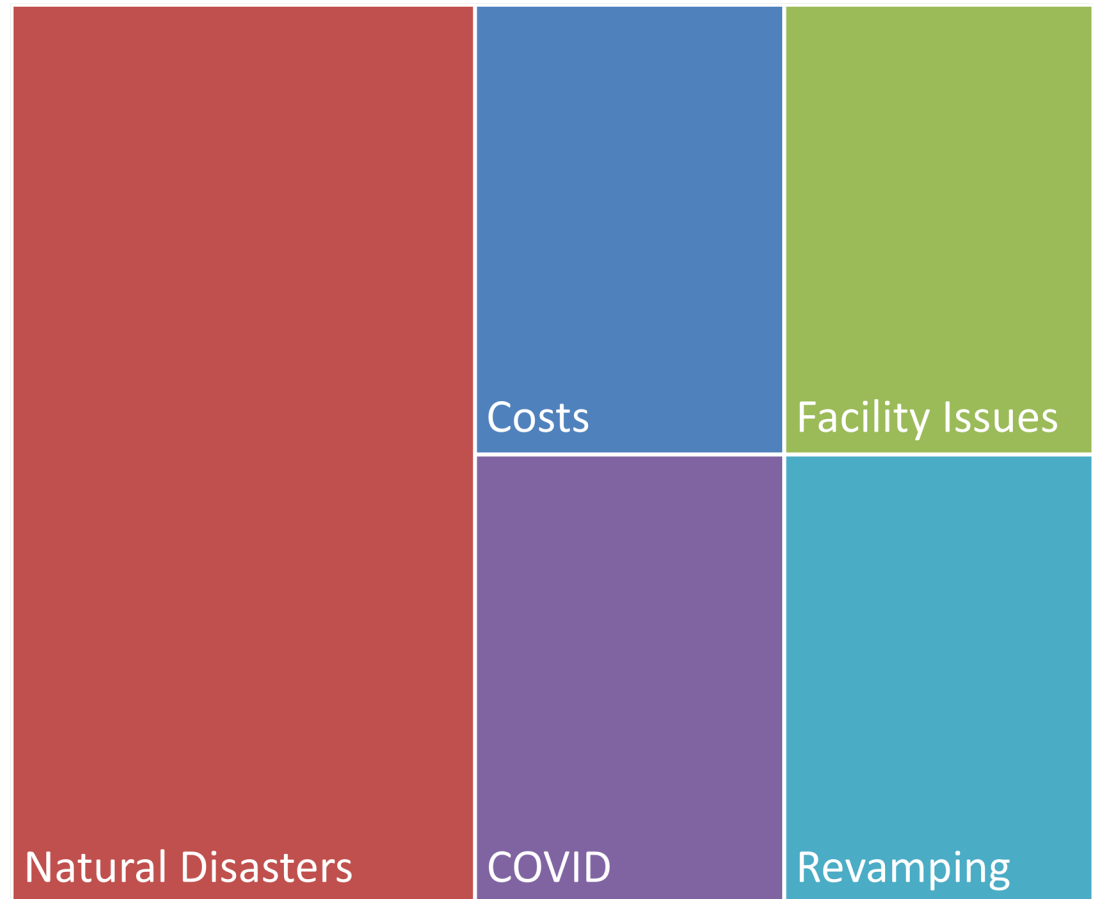
Sample Size of 61

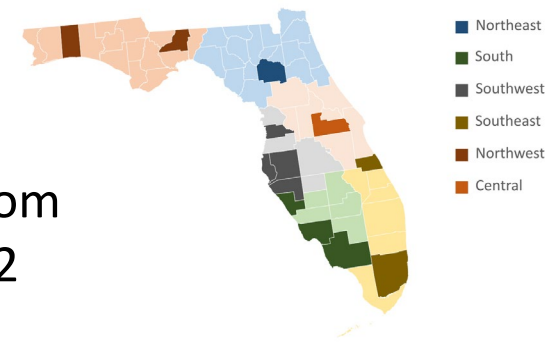


Recycling Pauses in the Past 5 Years and Their Causes



Sample Size of 67

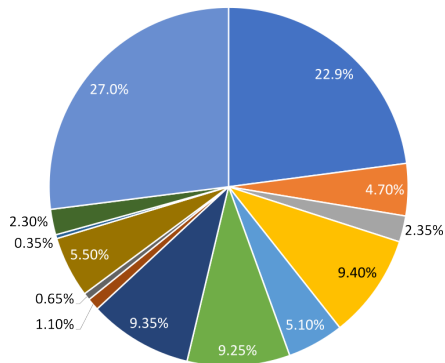




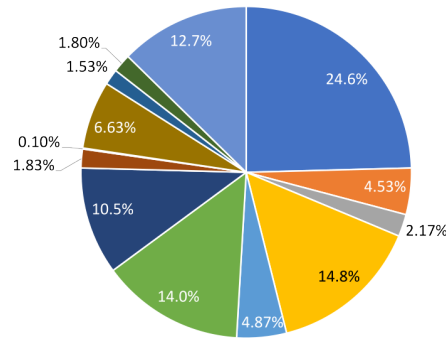
Garbage Composition

Studies from
2010-2022

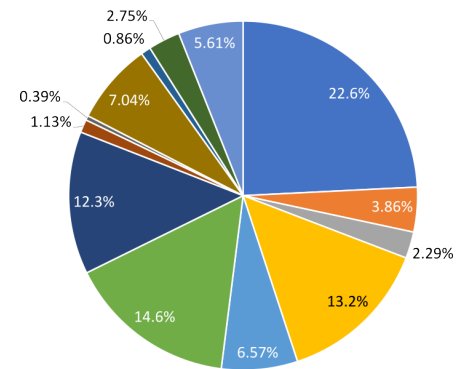
Northwest



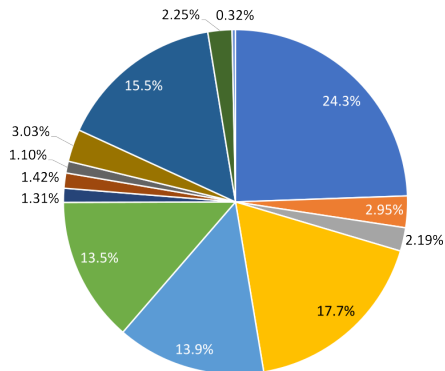
Southeast



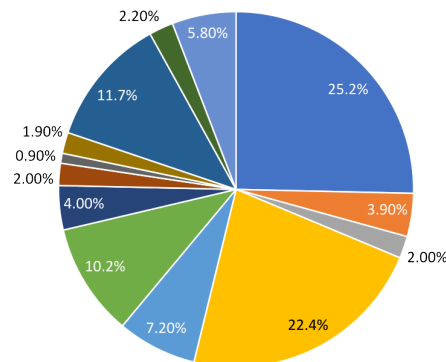
Southwest



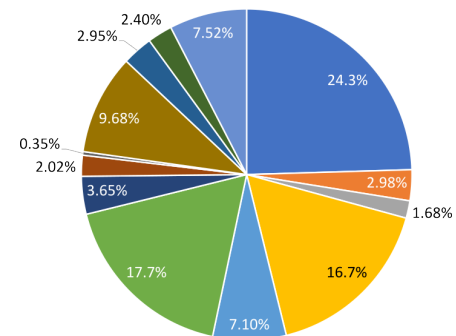
Northeast



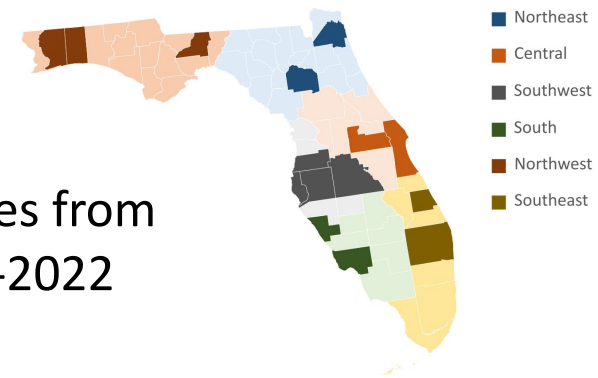
Central



South



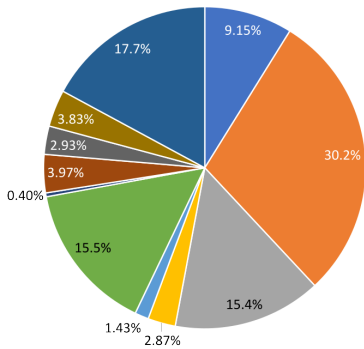
- Paper
- Glass Packaging
- Steel and Aluminum Cans
- Plastics
- Other Nondurable Goods
- Food Waste
- Yard Trash
- Electronics
- Household Waste
- C&D Debris
- Liquids and grit
- Durable metals
- All other garbage



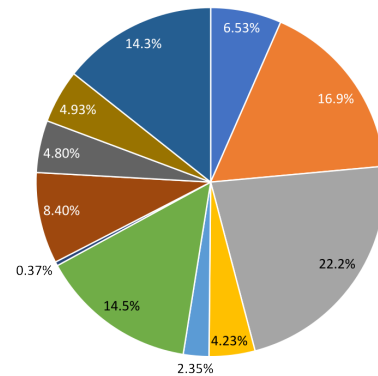
Recycling Composition

Studies from
2014-2022

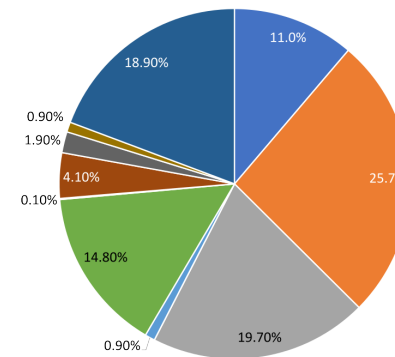
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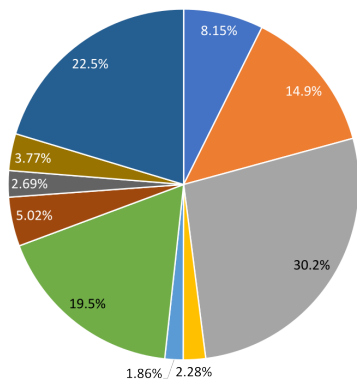
Southwest



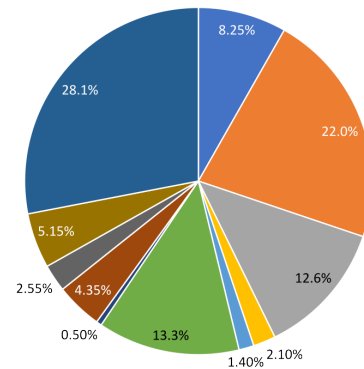
Southeast



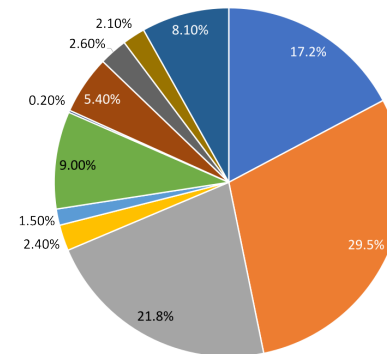
Northeast



Central



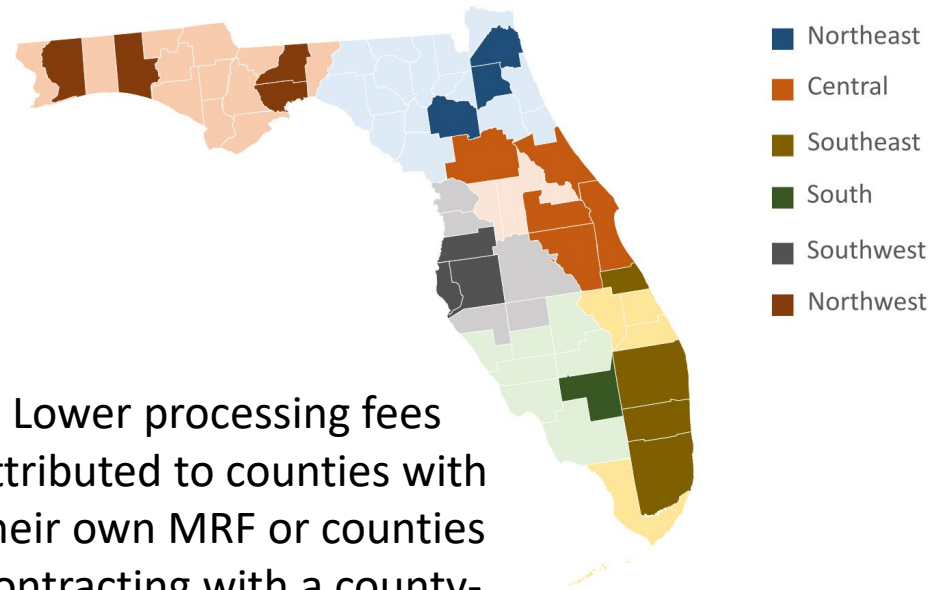
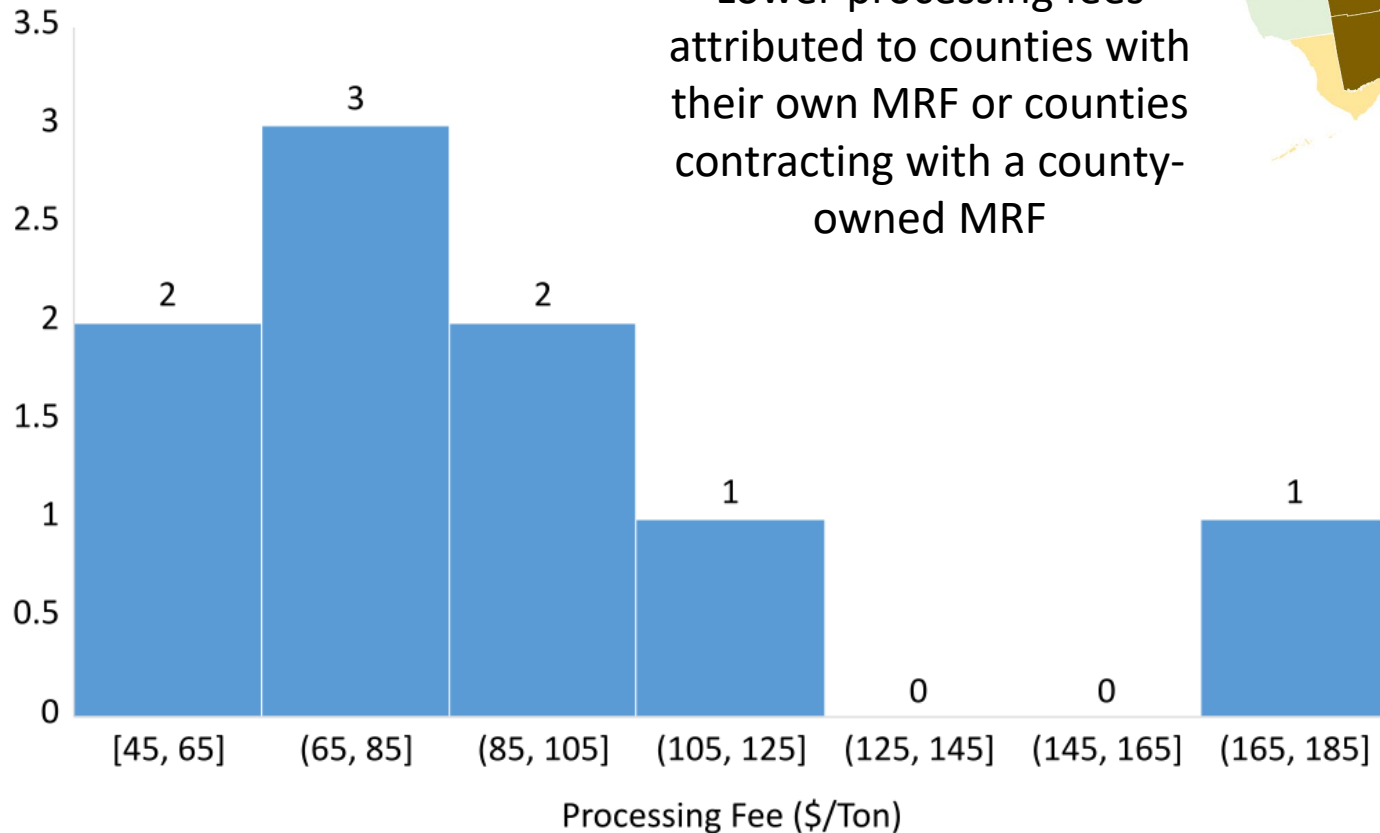
South



- Newspaper
- Mixed Paper
- Glass Packaging
- Steel Cans
- Aluminum Cans
- Corrugated Boxes
- Aseptic Cartons
- PET Bottles and Jars
- HDPE Bottles
- Mixed Plastics
- All other garbage



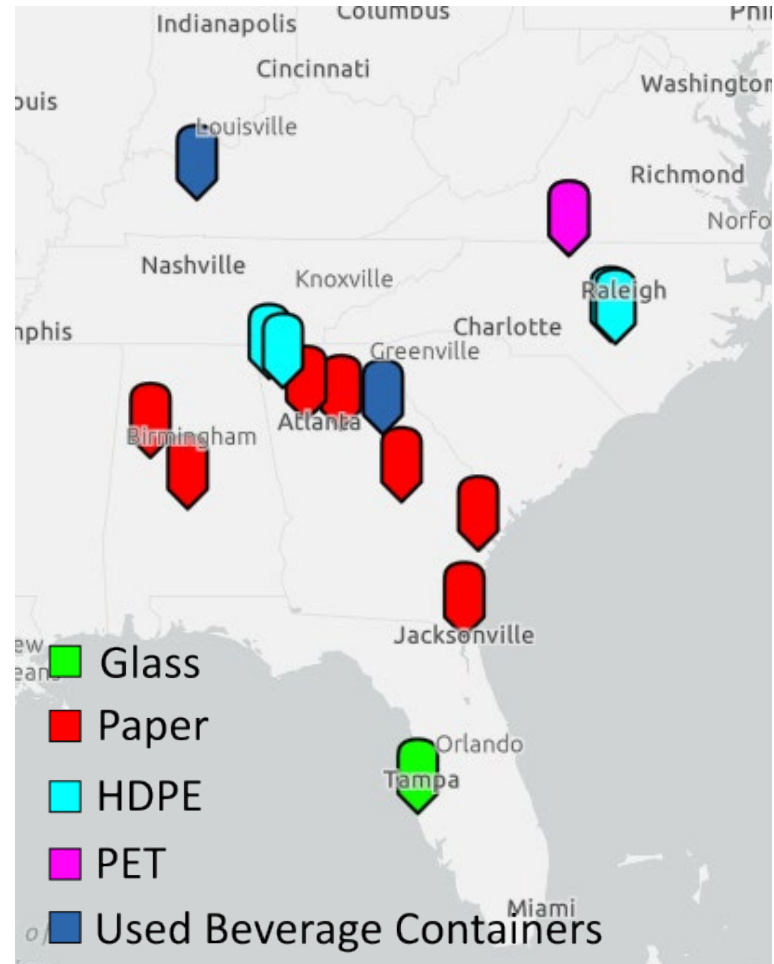
Average MRF Processing Fee





Mapping where MRFs send their Materials

- Most materials are remanufactured domestically
- About ~25% of sorted mixed paper is exported

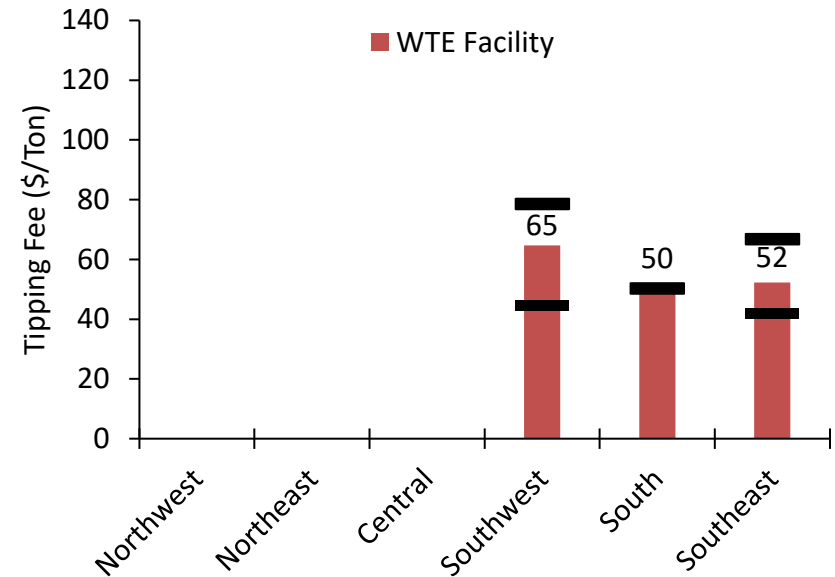
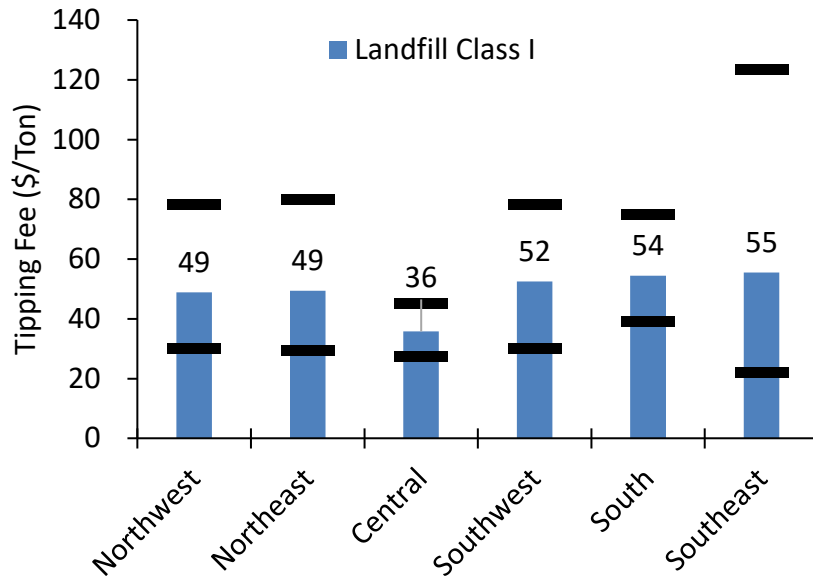


Modeling Costs and Evaluating Cost Impacts of Recycling Program Changes

Collection Cost Parameters

Collection Model Inputs:		Residential Garbage Waste:	Single Stream Recycling:	Dual Stream Recycling:
Collection schedule				
Number of households at one stop	(households/stop)	1	1	1
Participation rate	(number of houses participating/ total number of houses)	1	0.6	0.6
Collection frequency	(1 / week)	2	1	1
Number of working days a week	(days/week)	4	5	5
Working hours a day per wage and per vehicle	(hours/day-vehicle)	9	9	9
Collection operation times				
Loading time at one service stop	(min/stop)	0.2	0.2	0.45
Travel time between service stops (100% participation)	(min/stop)	0.2	0.2	0.17
Travel time between service stops, adjusted	(min/stop)	0.2	0.4	0.3
Travel time between route and disposal facility	(min/trip)	30	20	20
Time to unload at disposal facility	(min/trip)	16	9	9
Labor				
Number of workers per vehicle	(person/vehicle)	2	2	2
Economic data				
Fringe benefit rate	(fringe benefit \$/wage\$)	0.4	0.4	0.4
Salary expenses rate	(\$/worker-year)	\$ 40,000	\$ 40,000	\$ 40,000
Vehicle operational parameters				
Utilization factor	(max occupied yd3 / usable yd3)	1	1	1
Usable vehicle capacity	(yd3/ trip)	29	29	29
Economic life of a vehicle	(year)	10	10	10
Unit price of a vehicle	(\$/vehicle)	\$ 240,000	\$ 240,000	\$ 240,000
Vehicle operation and maintenance cost	(\$/vehicle)	\$ 40,000	\$ 40,000	\$ 40,000
Waste stream compaction density	(lb/yd3)	507	122	122
Travel speeds				
Between collection stops	(miles/hour)	6	6	7
From route to disposal facility	(miles/hour)	40	45	45
Distances				
Distance between collection route and disposal facility	(miles/trip)	20	15	15
Distance between service stops (100% participation)	(miles/stop)	0.02	0.02	0.02
Distance between service stops, adjusted	(miles/stop)	0.02	0.04	0.04
Fuel usage rates				
Diesel during driving to disposal facility	(miles/gal)	5	5	5
Diesel during collection	(miles/gal)	2.35	2.35	2.35
Diesel while idling /dropping off waste	(gal/hour)	1	1	1
MSW/recyclables storage system				
Unit price of a bin	(\$/bin)	\$ 8	\$ 8	\$ 8
Number of bins for each house	(bins/house)	1	1	2

Disposal Cost Parameters



Original source data: FDEP 2021 Florida Solid Waste Management Report



Economic Parameters

Economic Properties:

Discount rate

Year **2021** **0.010** %

Inflation Conversion

Slope For Projections **1.6955**

Current-dollar and "real" GDP

<https://www.bea.gov/data/gdp/gross-domestic-product>

11:22:17 GMT-0400 (Eastern Daylight Time)

Data Source: U.S. Bureau of Economic Analysis

Parameter	Year	GDP in billions of current dollars	GDP in billions of chained 2012 dollars	2012 Deflator	Convert to 2020 US\$
1980 Price Adjustment	1980	2,857	6,759	42.3	2.68789
1981 Price Adjustment	1981	3,207	6,931	46.3	2.45556
1982 Price Adjustment	1982	3,344	6,806	49.1	2.31266
1983 Price Adjustment	1983	3,634	7,118	51.1	2.22550
1984 Price Adjustment	1984			51.9	2.14800

Historic Diesel Prices

Year **2021** **3.052** US\$/Gal

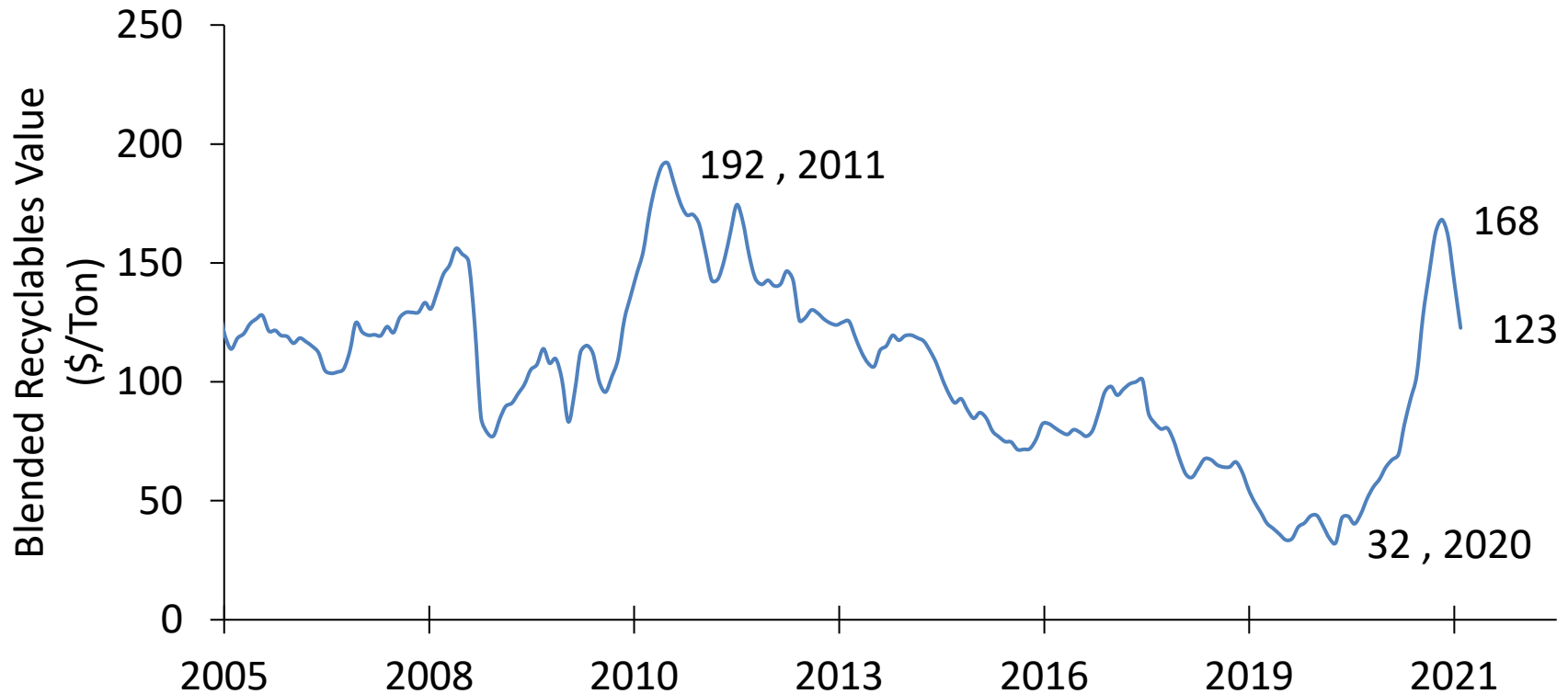
U.S. No 2 Diesel Retail Prices

https://www.eia.gov/dnav/pet/hist/LeafHandler.ashx?n=pet&s=emd_epd2d_pte_nus_dpg&

11:22:17 GMT-0400 (Eastern Daylight Time)

Data Source: U.S. Energy Information Administration

Year	U.S. No 2 Diesel Retail Prices Dollars per Gallon
2021	3.052
2020	3.052
2019	3.056
2018	3.178
2017	2.650
2016	2.304



Other Important Parameters:

1. Processing Fee
2. Revenue Sharing Structure



MRF Parameters

MRF A

(low fee, high revenue share)

Processing Fee (PF): \$85/ton

Revenue Share to County: 98%

AMV Floor? Yes, \$50/ton

MRF Pays Residual Disposal Fee? No

Conditions:

1. When $AMV > PF$ = County receives 98% of Net Diff. between PF and AMV
2. When $AMV < PF$ = New PF assessed calculated as Net Diff. between PF and AMV **BUT** if greater than the floor value then the max PF will be \$35/ton

MRF B

(high fee, low revenue share)

Processing Fee (PF): \$170/ton

Revenue Share to County: 60%

AMV Floor? No

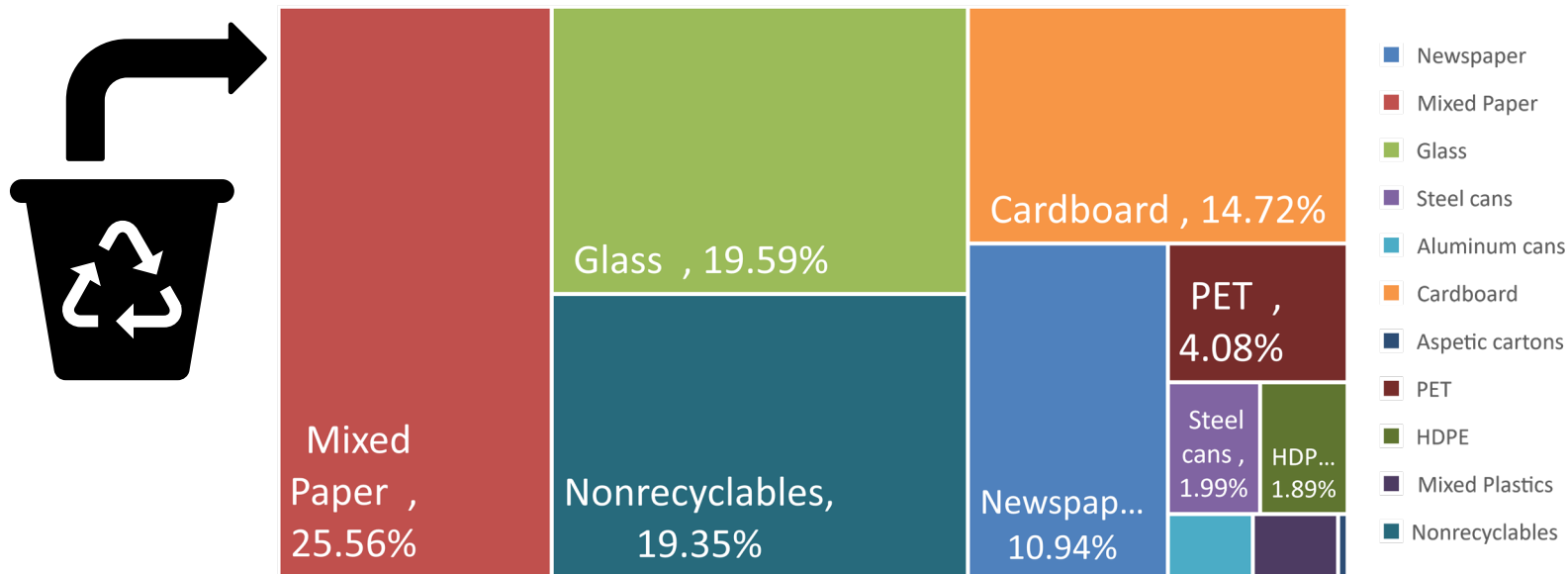
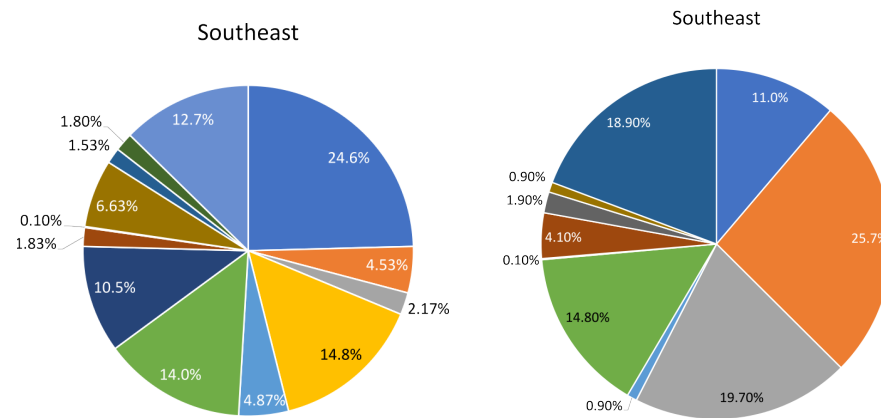
MRF Pays Residual Disposal Fee? Yes

Conditions:

1. When $AMV > PF$ = County receives 60% of Net Diff. between PF and AMV
2. When $AMV < PF$ = New PF assessed calculated as Net Diff. between PF and AMV

■ Cost Impacts for the Southeast:

- Diversion rate= 22%
- Recycling rate= 18%
- Contamination rate= 20%
- Participation rate= 68%
- Generation rate=3.10 lbs/person-day
- Assume using composition data

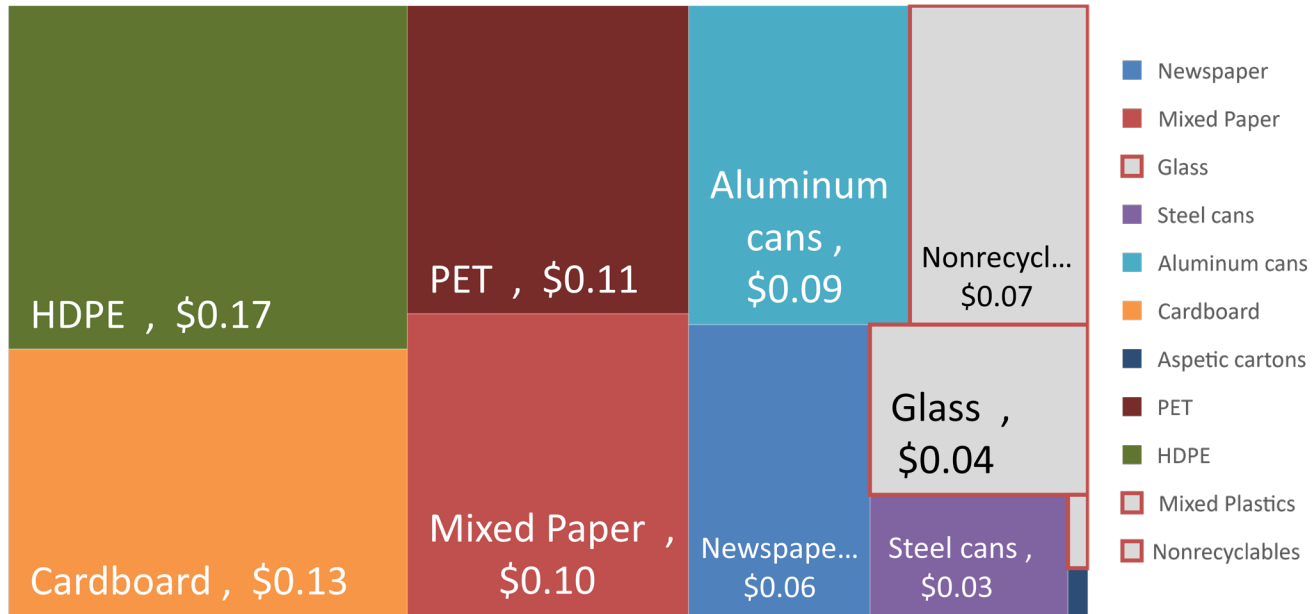




Value of the Bin

2021

\$0.57 per bin

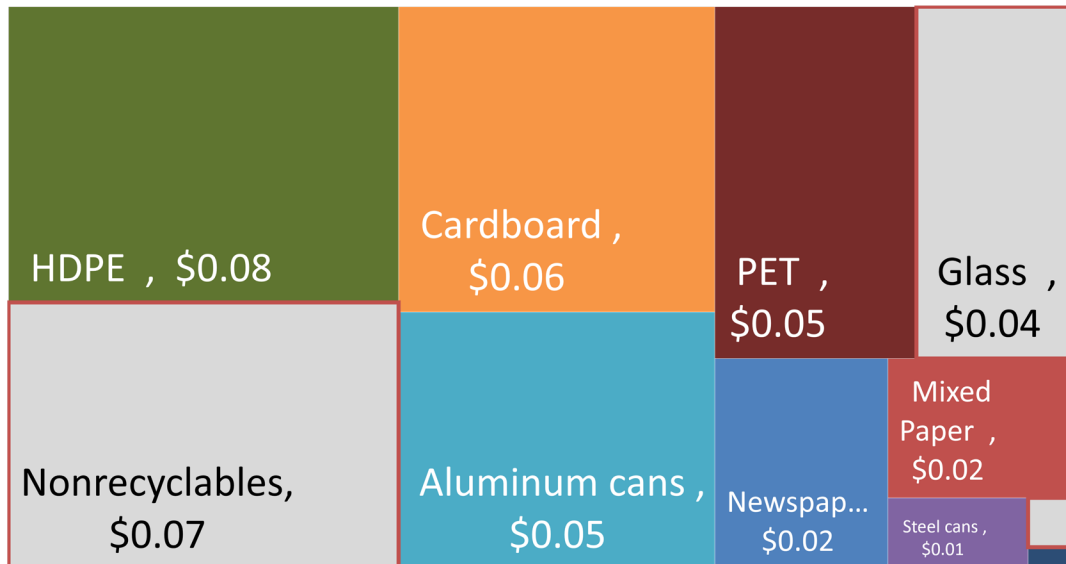


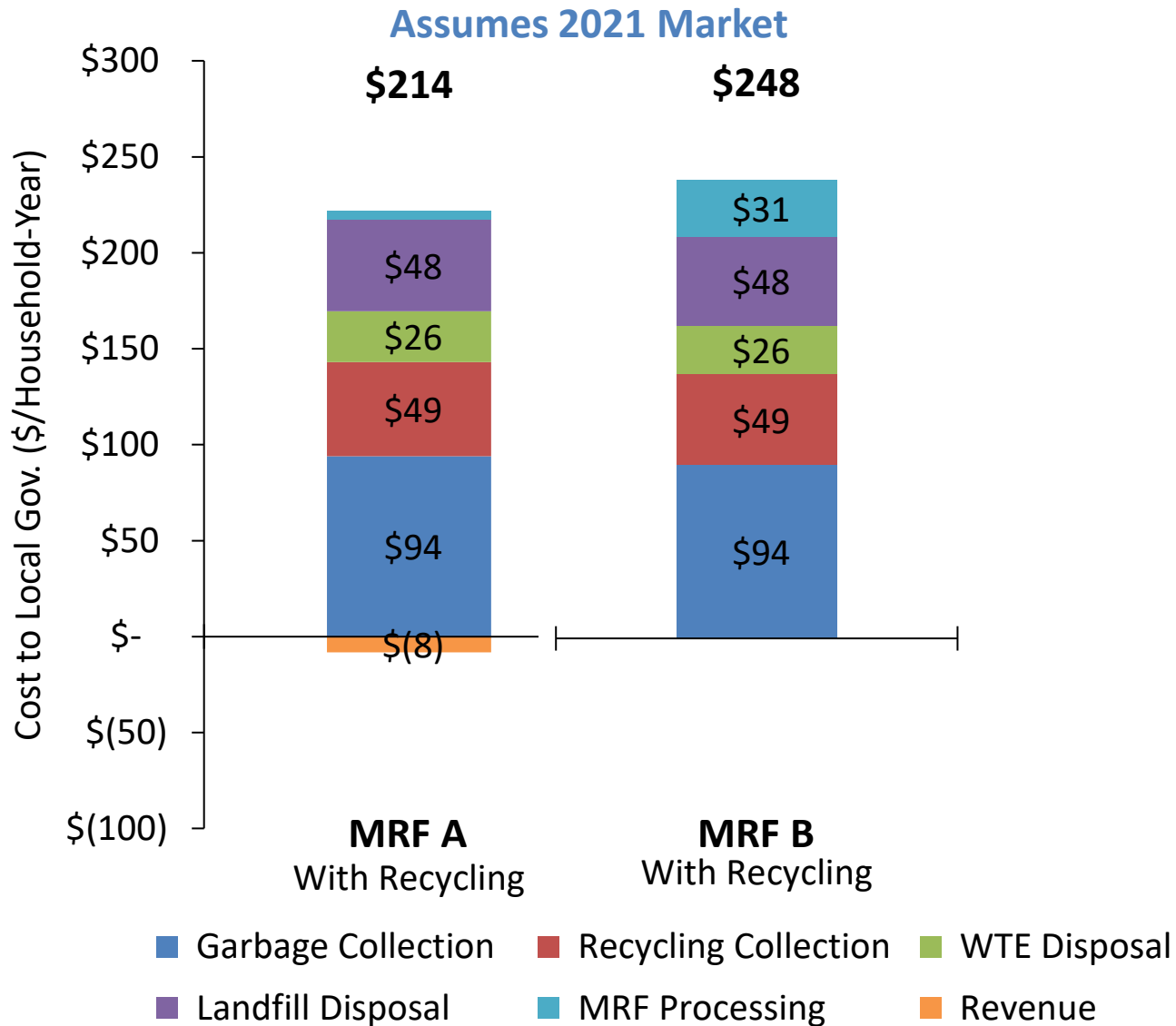
Note:
Negative value



2020

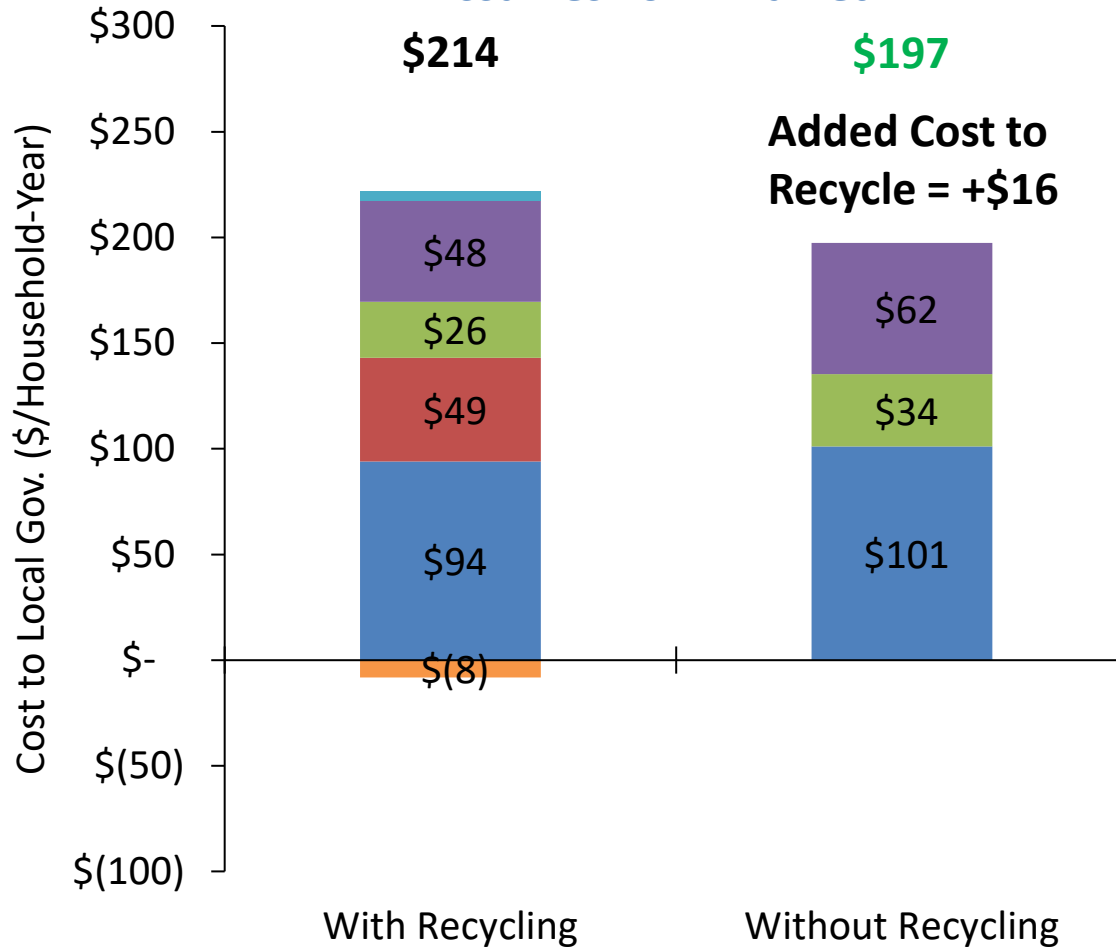
\$0.18 per bin





Assumes MRF A Contract

Assumes 2021 Market



- Garbage Collection
 Recycling Collection
 WTE Disposal
- Landfill Disposal
 MRF Processing
 Revenue

Target only high commodity materials:

1. Newspaper
2. Steel Cans
3. Al. Cans
4. Cardboard
5. PET
6. HDPE

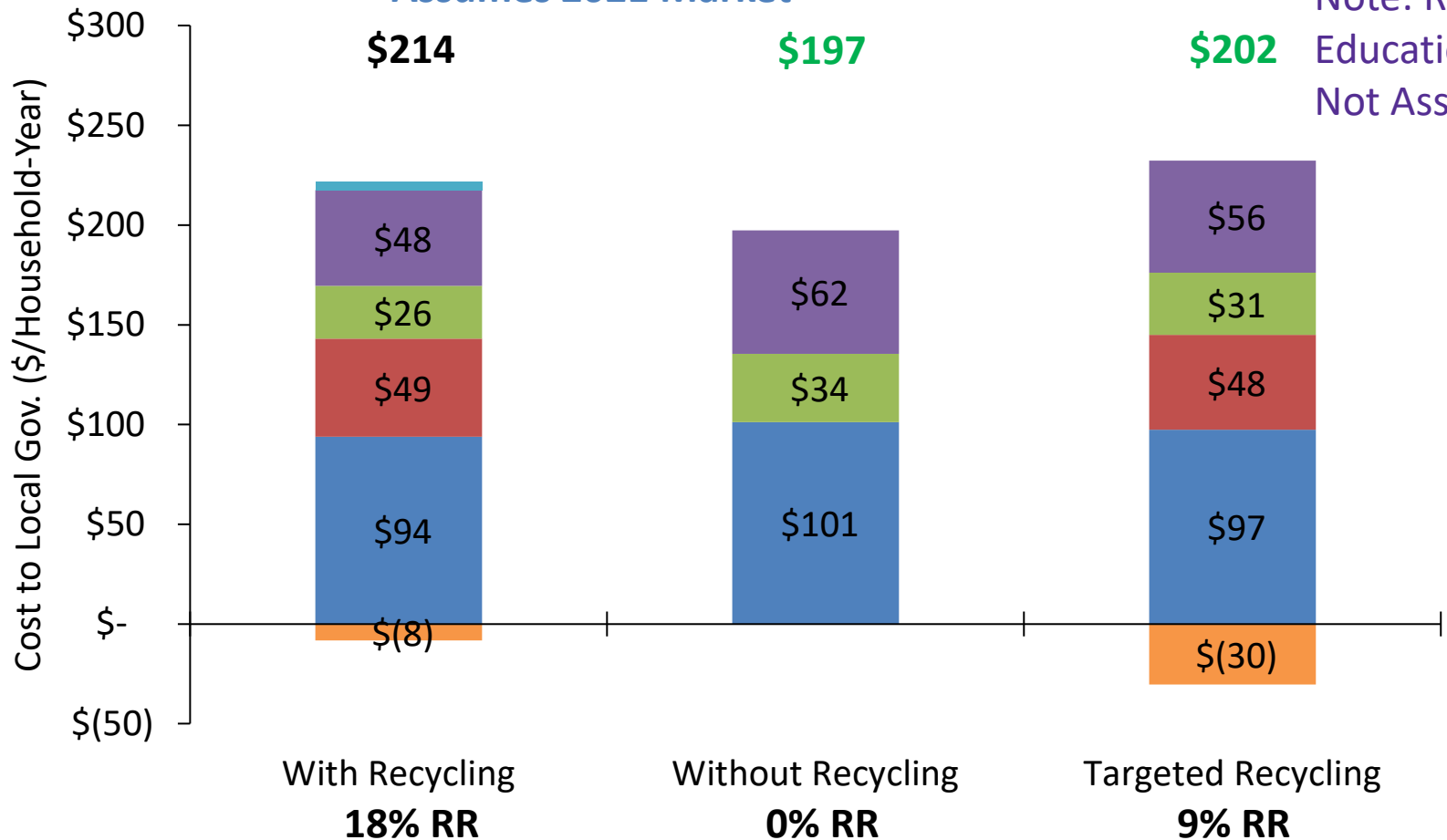
Assume each of these materials recycling rate increases to 50%

Local Gov. Costs

Assumes MRF A Contract

Assumes 2021 Market

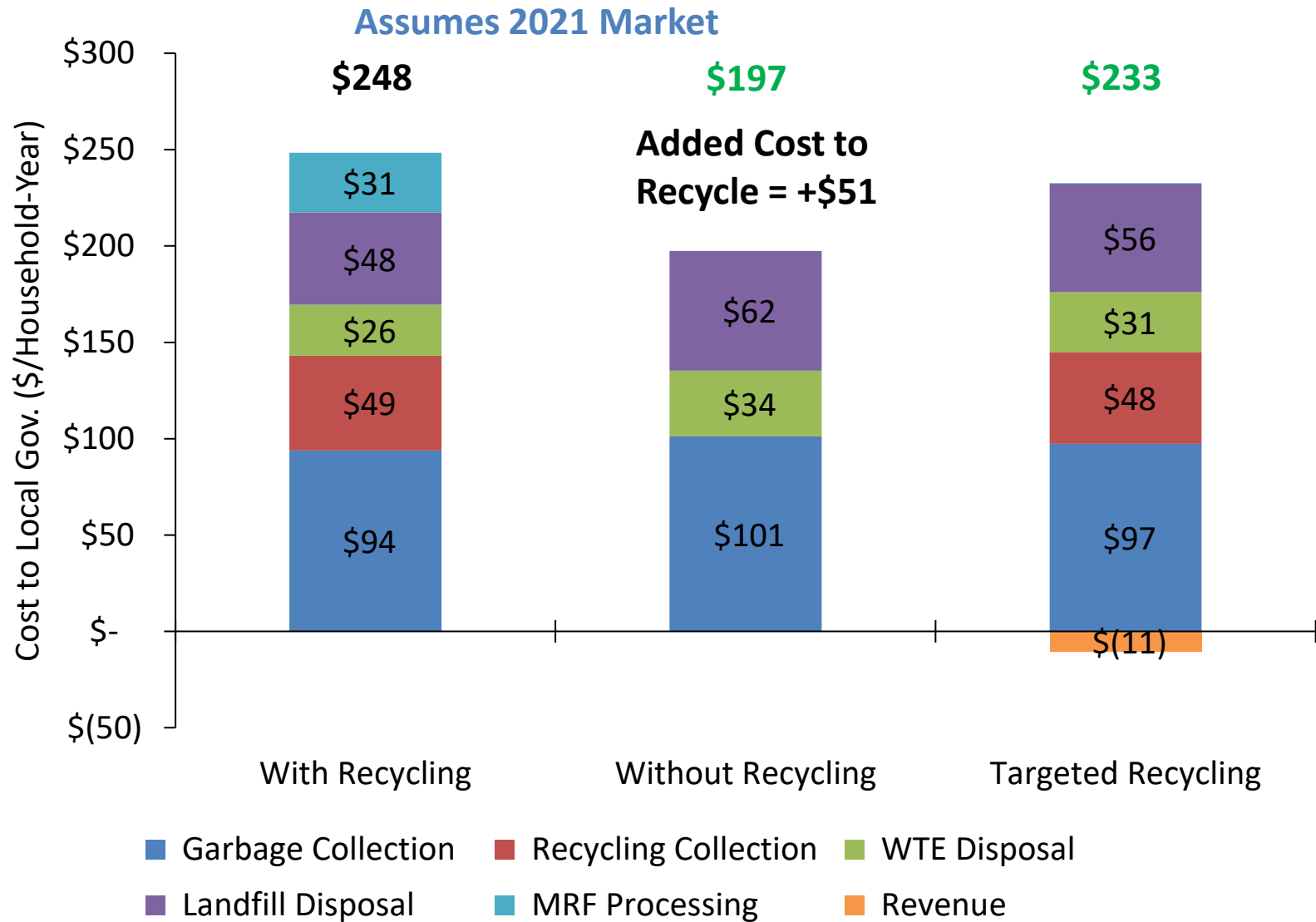
Note: Recycling
Education Costs
Not Assessed



- Garbage Collection
- Recycling Collection
- WTE Disposal
- Landfill Disposal
- MRF Processing
- Revenue

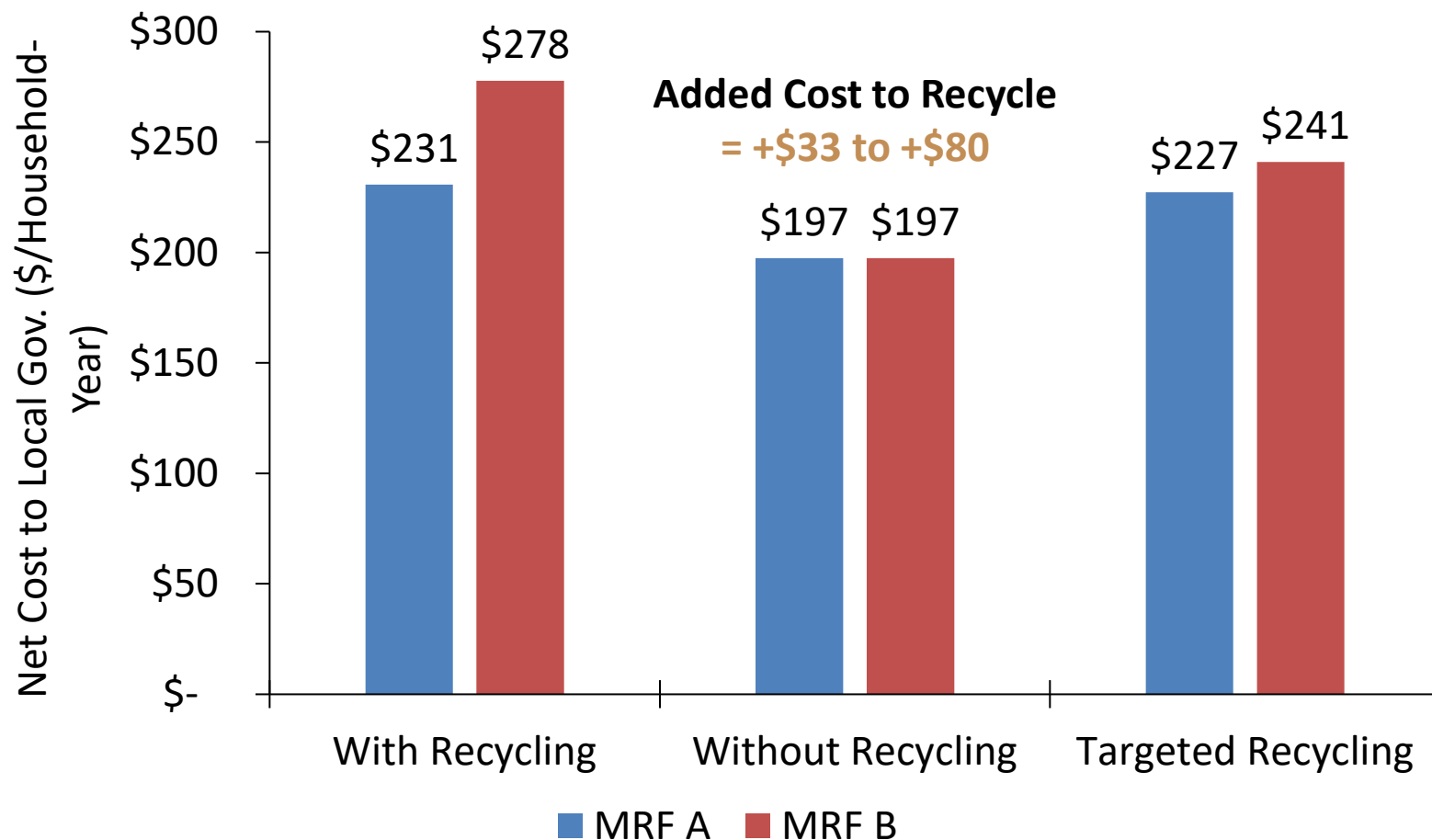
Local Gov. Costs

Assumes MRF B Contract



Local Gov. Costs

Assumes 2020 Market

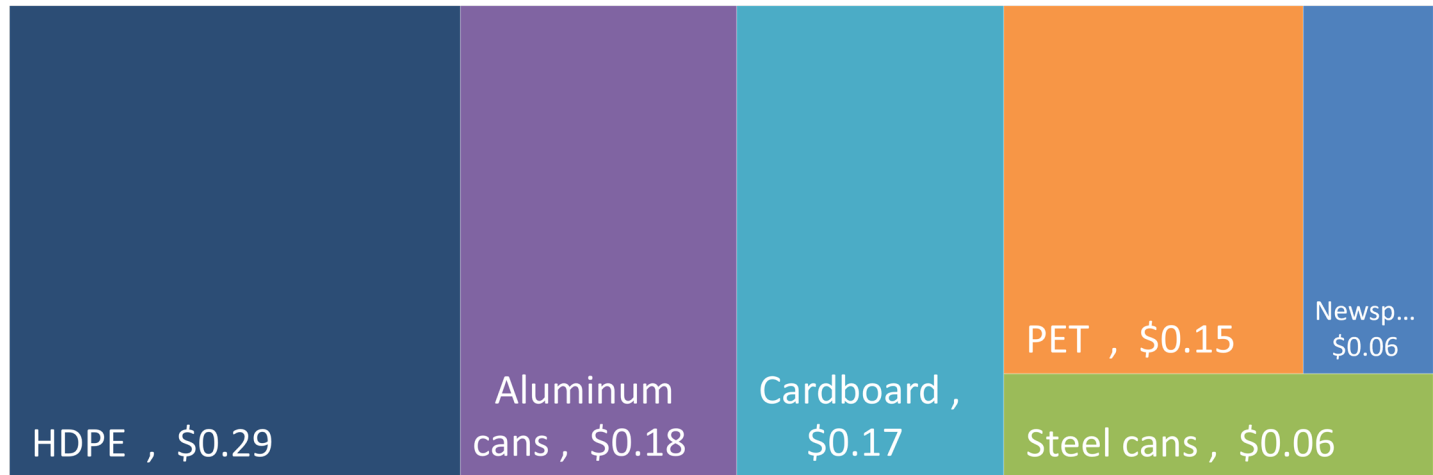


Value of the Bin

2021

\$0.91 per bin

\$0.57 per bin

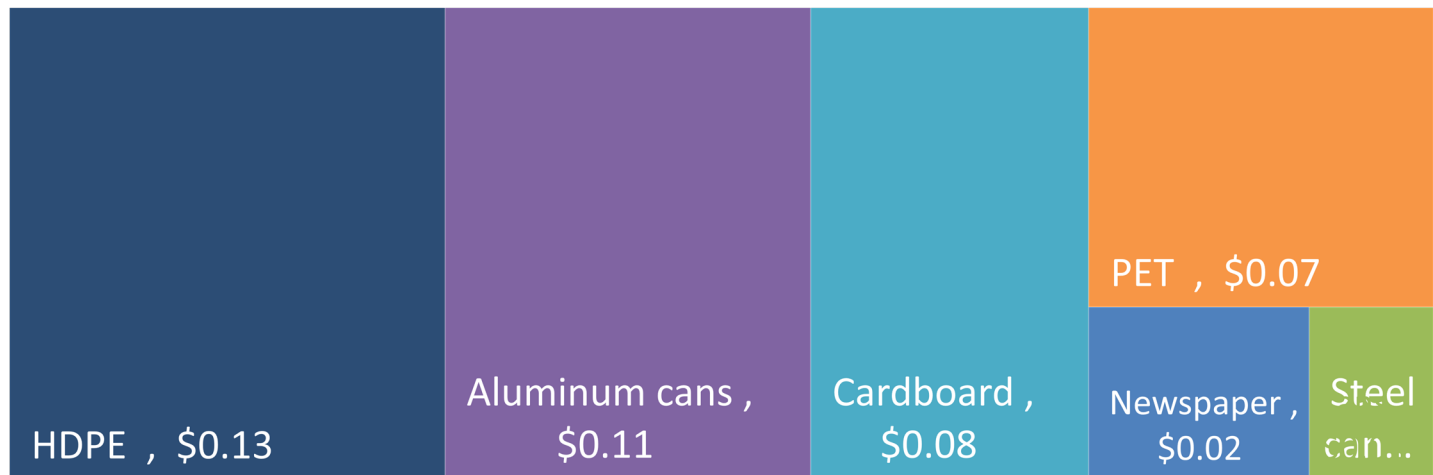


Targeted Recycling Approach

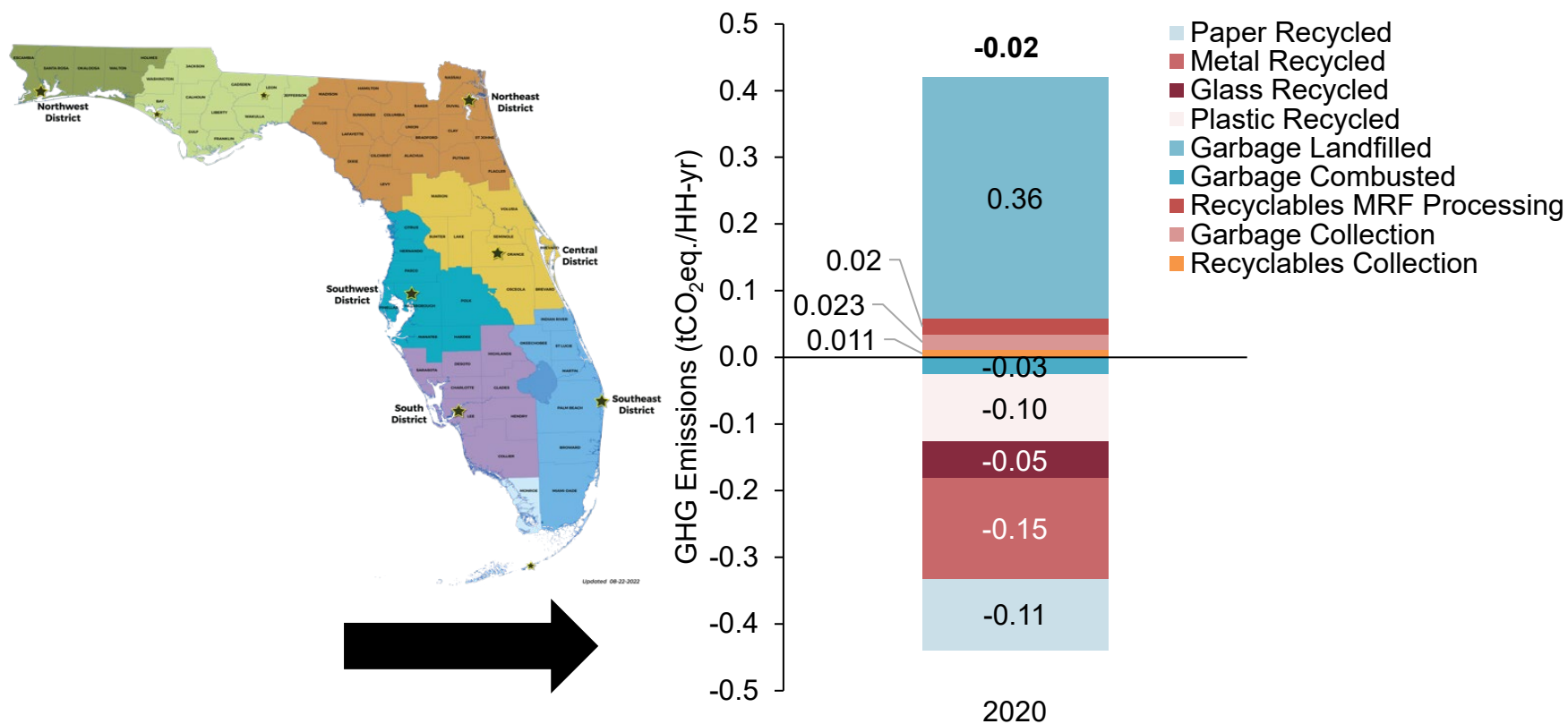
2020

\$0.43 per bin

\$0.18 per bin



Next Steps: GHG Emissions Footprint



Regionalized based on waste
composition, disposition,
and WTE and landfill
management data

An Integrated Tool for Local Government to Track Materials Management and Progress toward Sustainability Goals

Welcome to the Hinkley Center for Solid and Hazardous Waste Management Funded SMM and Was

This tool is an outcome of the Hinkley Center funded project titled, "An Integrated Tool for Local Government to Track Materials Management and Progress toward Sustainability Goals". In a previous Hinkley Center project titled, "Florida Solid Waste Management: State of the State", research Florida (UF) estimated the material mass flow for the Florida solid waste stream and conducted a comprehensive analysis on the economic costs associated with the 2016 waste stream. The researchers also conducted an evaluation of alternative waste management strategies upon the recycling environmental footprint. The alternative waste management strategies were based on the concept of sustainable materials management (SMM). SMM publication entitled "Beyond RCRA: Waste and Materials Management in the Year 2020." In 2009, EPA further developed the idea in "Sustainable Materials Road Ahead," which presented a roadmap for moving toward SMM. In these and other documents, SMM is characterized as a varying set of resources across the entire lifecycle of a material or product — from extraction through refinement, manufacturing, assembly, distribution, use, and end-of-life. It focuses on identifying best material management practices based on environmental, economic, and social impacts. Lifecycle assessment (LCA) models those impacts, and policymakers use LCA results to make SMM-informed decisions. In effort to continue this research, University of Florida researchers developed LCA models and literature to create lifecycle impact (LCI) factors that can be used to measure the impacts of a community's waste management. The Hinkley Center project titled "Looking beyond Florida's 75% Recycling Goal: Development of a Methodology and Tool for Assessing Sustainable Recycling Rates in Florida". In another project the UF researchers worked with the Florida Department of Environmental Protection (FDEP) to update Composition Calculation Model (WasteCalc), which is an online tool used to estimate the composition of municipal solid waste (MSW) generated in a useful tool for recycling coordinators when preparing annual reports when actual waste composition data for a particular county is not available. In this tool have both functionalities of WasteCalc and LCI factors project.

What's New?

This tool includes the 2019 WasteCalc Model but it also now includes:

- A breakdown of the landfill and combusted composition
- The ability to measure source reduction
- The ability to measure nine different life cycle impact indicators

To read more on the scope of this project and documentation of this tool please visit:

<https://faculty.eng.ufl.edu/timothy-townsend/research/florida-solid-waste-issues/tool-to-track-progress-toward-smm-goals/>

To read more about the previous projects please visit:

<https://faculty.eng.ufl.edu/timothy-townsend/research/florida-solid-waste-issues/florida-solid-waste-management/>

<https://faculty.eng.ufl.edu/timothy-townsend/research/florida-solid-waste-issues/looking-beyond-floridas-75-recycling-goal/>

To read more about SMM please visit:

<https://www.epa.gov/smm>

To read more about what other states are doing please visit:

<https://www.oregon.gov/deq/mm/Documents/mmFramework2020.pdf>

This workbook tool provides local government and other users the opportunity to measure the impacts of their solid waste management practices and description of the components of this workbook tool.

Tab No.	Tab Title	Tab Description
1	Introduction	Background of tool and SMM concept.
2	2019 WasteCalc Input	Users input data needed for the 2019 WasteCalc model.
3	2019 WasteCalc Results	Results produced using the 2019 WasteCalc model.
4	SMM Input	Users can select from seven models, which are used to estimate LCI factors.
5	SMM Results	The environmental and social footprints associated with waste management.
6	LCI Factors	The summary LCI factors used to measure the footprints.

For any questions regarding this tool please contact Dr. Tim Townsend at ttown@ufl.edu and Dr. Malak Anshassi at manshassi@ufl.edu or manshassi@floridapoly.edu

An Integrated Tool for Local Government to Track Materials Management and Progress toward Sustainability Goals

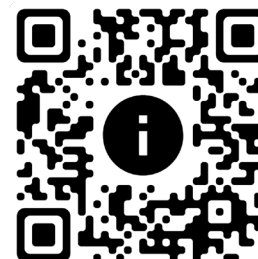
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Article

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The hidden economic and environmental costs of eliminating kerb-side recycling

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 Check for updatesMalak Anshassi¹ & Timothy G. Townsend²  

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Local governments provide household collection of garbage and recyclables on a routine schedule, and these recycling programmes represent the most visible opportunity for everyday citizens to engage in sustainable practices. In the face of unprecedented challenges, and citing costs as the major driver, many US communities are shrinking or eliminating kerb-side recycling. Here we show that when recycling commodity markets were most lucrative in 2011, net US recycling costs were as little as US\$3 per household annually, and when markets reached a minimum (in 2018–2020), the annual recycling-programme costs ranged from US\$34 to US\$42 per household. This investment offsets the greenhouse gas emissions from non-recycled household waste buried in landfills. If local governments restructure recycling programmes to target higher value and embodied carbon-intensive materials, recycling can pay for itself and reduce greenhouse gas emissions. Our analysis highlights that kerb-side recycling provides communities a return on investment similar to or better than climate change mitigation strategies such as voluntary green power purchases and transitioning to electric vehicles. Eliminating recycling squanders one of the easiest opportunities for communities and citizens to mitigate climate change and reduce natural resources demands.



<https://link.springer.com/book/10.1007/978-3-031-25013-2>



Waste Management Principles and Practice

Timothy G. Townsend
Malak Anshassi

Construction and Demolition Debris

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**Thank You for
Your Time!**